

Please note that the Board of Trustees regular meeting has been rescheduled to March 16, 2026. Anywhere this document states expected approval date 03/17/26 is now 03/16/26.

DOWNERS GROVE SANITARY DISTRICT
FIVE YEAR FINANCIAL PLAN
FISCAL YEARS 2026-2027 TO 2030-2031

Proposed 02/10/2026

FY 26-27 Budget Approval Expected 03/17/2026

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INTRODUCTION

This five-year plan presents recommended expenditures and revenues necessary to meet the operation, maintenance, replacement, capital improvement and debt service requirements of the Downers Grove Sanitary District over the five-year period from May 1, 2026, to April 30, 2031. The plan contains separate projections for the combined General Corporate and Replacement Fund (operation, maintenance and replacement needs), the Construction Fund (Wastewater Treatment Center capital improvements), the Improvement Fund (sewer system and pump station capital improvements) and the Public Benefit Fund. In Fiscal Year (FY) 2026-27, the plan shows consolidation of the Construction Fund and the Improvement Fund into the General Corporate Fund and closing of the Public Benefit Fund upon spending the remaining balance in that fund. A brief overview of the status of each of these funds is provided below.

General Corporate Fund – The General Corporate Fund is the chief operating fund of the District. This plan treats the Replacement Fund as a designated portion of the General Corporate Fund. The balance in the Replacement Fund is maintained throughout the five-year period at the April 30, 1991, level of \$820,000. This treatment allows major replacements to be included in the budget of the General Corporate Fund, allows all interest earned on the Replacement Fund to be fully utilized, and applies the balance in the Replacement Fund towards meeting the minimum recommended working balance in the General Corporate Fund. In addition to including the Replacement Fund, the General Corporate Fund will also include funds for capital improvements, starting in FY 2026-27.

The plan includes expenditures for the replacement and rehabilitation of the sewer system. Since the District's Capacity, Management, Operation and Maintenance (CMOM) Plan was written in 2016, the District has sustained annual replacement and rehabilitation expenses at 0.75 - 1.0% of the replacement value of the sewer infrastructure. Replacement and rehabilitation of the sewer system will continue to meet this CMOM requirement in the future, but by averaging the cost of one or two large project(s) over the five-year period rather than continuing to complete smaller projects annually.

Planned replacements, major maintenance items and capital improvements for non-sewer fixed assets necessary for continued reliable operation are identified. Capital improvements which formally would have been completed under the Construction and Improvement Funds will be completed under the General Corporate Fund starting in FY 2026-27. The FY 2026-27 non-sewer annual replacement, rehabilitation and upgrade expenses budget represents about 240% of the FY 2024-25 annual depreciation of non-sewer fixed assets. This percentage will increase dramatically in FY 2028-29 and continue for several years with the expected construction of the capital improvements identified in the Facility Plan completed in early 2026.

Expenses include the ARRA loan repayments to the Illinois Environmental Protection Agency (IEPA) associated with the wastewater treatment center (WWTC), sewer rehabilitation and lift

station work previously conducted with ARRA loan funding. The last ARRA loan repayment will be made in FY 2030-31. The loan repayments are included under capital expenses.

The user rate is proposed to increase from its current level of \$3.25 per 1,000 gallons to \$3.65 per 1,000 gallons in FY 2026-27 with additional annual increases resulting in a user rate of \$4.75 per 1,000 gallons at the end of the five-year period. The monthly service fee is proposed to remain at \$21.00 for the five-year period. The surcharge rates are proposed to be increased for an average surcharge customer by an average of 10.6% per year over the next five years. The surcharge rate increases are planned to gradually bring the costs per pound of biological oxygen demand (BOD) and per pound of total suspended solids (TSS) up to match the cost of service. Other user charges such as sampling and monitoring charges will increase as the cost of providing services increases.

Construction Fund – The Construction Fund will be consolidated into the General Corporate Fund at the beginning of FY 2026-27.

Improvement Fund – The Construction Fund will be consolidated into the General Corporate Fund at the beginning of FY 2026-27.

Public Benefit Fund – The remaining balance in the Public Benefit Fund will be used in FY 2026-27 after which the fund will be closed.

CONSOLIDATION OF FUNDS

District staff reviewed the purpose of each existing District fund and recommend the Board of Trustees consolidate the Improvement Fund (Fund 02) and the Construction Fund (Fund 03) into the General Corporate Fund (Fund 01) and discontinue the Public Benefit Fund (Fund 05) upon utilizing the remaining balance. The history of each fund and the reasoning for closing the fund is provided in the detailed discussion on each fund herein.

The following summary compares the total budget, actual expenses, revenue and ending balance for the last ten years with the total budget and ending fund balance for the General Corporate Fund projected for the next five years.

Fiscal <u>Year</u>	Total <u>Budget</u>	Total Actual <u>Expenses</u>	Total <u>Revenues</u>	Excess <u>(Deficit)</u>	Total Ending <u>Fund Balance</u>
2016-17	9,922,600	10,032,264	9,566,745	(465,518)	4,780,667
2017-18	10,825,800	10,288,404	9,835,698	(452,706)	4,327,960
2018-19	9,683,850	8,818,548	9,281,682	463,135	4,791,095
2019-20	9,559,000	8,418,204	10,074,429	1,656,225	6,447,320
2020-21	11,111,550	9,645,162	9,837,316	192,154	6,639,474
2021-22	12,734,500	9,096,080	10,800,156	1,704,077	8,343,551
2022-23	14,725,950	9,348,053	11,340,089	1,992,036	10,335,586
2023-24	17,190,050	12,883,599	13,098,361	214,761	10,550,348
2024-25	15,944,500	12,613,887	13,701,908	1,088,021	11,638,369
2025-26	14,748,700	12,918,715*	14,558,475*	1,639,760*	13,278,129*
2026-27	15,265,118		14,758,200*	(506,918)*	12,771,211*
2027-28	14,895,600*		15,348,500*	452,900*	13,224,111*
2028-29	26,388,500*		28,259,600*	1,871,100*	15,095,211*
2029-30	40,293,300*		42,911,700*	2,618,400*	17,713,611*
2030-31	39,996,300*		43,361,500*	3,365,200*	21,078,811*

*Projected

After funds are consolidated as described herein, the District will have one fund in addition to the General Corporate Fund. The Sewer Extension Escrow Fund (Fund 71) holds funds collected from a developer for work at a specific location. The fund balance is \$7,527.49. This balance is not included in the totals above.

**GENERAL CORPORATE FUND
EXPENDITURES**

Summary

The annual budgets for operation, maintenance, replacement and capital improvements for the next five years are provided in Exhibit 1. The proposed budget amounts represent the best estimates of actual expenditures each year. While contingencies for FY 2026-27 are provided in the proposed appropriation amounts for the major categories in each department, it should be noted that the level of contingencies included has been greatly reduced from what was carried in past District budgets. The appropriation amounts represent the legal limit on spending during the year as established in the appropriation ordinance.

Actual expenditures for FY 2025-26 are projected to be \$12,125,949, which is approximately 9% less than was budgeted. Total operation, maintenance, replacement and capital improvement expenditures for FY 2026-27 are budgeted at \$15,227,300 and actual expenditures are expected to be 100% of the budget. The FY 2026-27 budget is approximately 15% higher than the FY 2025-26 budget. This increase is due to all future capital improvements being funded out of the General Corporate Fund. The following table presents budget and actual totals for the last ten years and projected budget totals for the next five years:

<u>Fiscal Year</u>	<u>Budget</u>	<u>Actual Expenditures</u>	<u>% of Actual to Budget</u>	<u>Annual Increase in Actual Expenditures</u>
2016-17	8,343,000	8,299,047	99%	12.5%
2017-18	8,796,200	8,295,420	94%	0.0%
2018-19	9,204,250	8,539,717	93%	2.9%
2019-20	9,429,400	8,284,836	88%	-3.0%
2020-21	10,931,950	9,482,918	87%	14.5%
2021-22	11,301,900	8,839,892	78%	-6.8%
2022-23	13,015,350	8,773,644	67%	-0.7%
2023-24	14,496,550	11,999,442	83%	36.8%
2024-25	13,724,400	11,214,858	82%	-6.5%
2025-26	13,289,100	12,125,949*	91%*	8.1%*
2026-27	15,227,300			25.6%*
2027-28	14,895,600*			-2.2%*
2028-29	26,388,500*			77.2%*
2029-30	40,293,300*			52.7%*
2030-31	39,996,300*			-0.7%*

*Projected

The increase from FY 2017-18 to FY 2018-19 represents an increase in the annual expenditures for sewer replacement and rehabilitation. The increase from FY 2019-20 to FY 2020-21 is due to carryover of FY 2019-20 projects as well as a combined heat and power (CHP) engine replacement. The actual expenses in FY 2020-21, FY 2021-22 and FY 2022-23

were below budget due to planned expenses being moved into future fiscal years. This was partly due to large construction projects being delayed. It was also due to the cost of goods being higher than anticipated requiring the delay of in-house projects in order to re-budget them at the actual cost. The significant increase in actual expenses in FY 2023-24 is due to the aforementioned delayed projects being completed and the purchase of a sewer cleaning truck. The continued higher actual expenses in FY 2024-25 and FY 2025-26 are due to aging infrastructure replacement and maintenance. Further details are provided under the discussion on O&M expenses and in the Analysis by Department section.

The proposed FY 2026-27 budget is 25.6% higher than the projected actual expenditures in FY 2025-26. This is due to capital improvement projects which historically would have been completed under the Construction and Improvement Funds being moved into the General Corporate Fund. In addition, the draft Facility Plan, which is expected to be complete in early 2026, identified approximately \$250 million (in 2025 dollars) in infrastructure improvements which are necessary to address aging infrastructure and meet a future phosphorus limit. The design of the first two phases of these projects is included in the five-year plan as well as the start of the construction of the first phase.

Since FY 2015-16, the ending fund balance has been above the target level, which was 25% of the total annual expenses. With the consolidation of the capital improvements funds into this fund, the total annual operations and maintenance (O&M) expenses will be compared with the ending fund balance. The plan shows the ending fund balance remaining above 25% of the total O&M expenses. This is due to the need to maintain a higher fund balance to cover the large capital expenses identified in the Facility Plan.

DOWNERS GROVE SANITARY DISTRICT - FIVE YEAR FINANCIAL PLAN

EXHIBIT 1

**GENERAL CORPORATE FUND
FISCAL YEARS 2026-2027 to 2030-2031**

	FY 21-22	FY 22-23	FY 23-24	FY 24-25	FY 25-26	FY 25-26	FY 26-27	FY 26-27	FY 27-28	FY 28-29	FY 29-30	FY 30-31
	Actual	Actual	Actual	Actual	Budget	Projected	Budget	Appropriation	Projected	Projected	Projected	Projected
EXPENSES												
011. O&M - Administration												
A. Salary & Wages												
001. Trustees	\$18,000	\$18,000	\$18,000	\$17,098	\$18,000	\$18,000	\$18,000		\$18,000	\$18,000	\$18,000	\$18,000
002. B.O.L.I.	0	0	0	0	900	0	900		900	900	900	900
003. General Management	222,921	236,921	258,535	273,361	304,100	325,400	357,800		375,600	394,400	414,100	434,800
004. Financial Records	204,280	207,371	244,593	235,300	299,800	241,300	278,200		292,100	306,700	322,100	338,200
005. Administrative Records	26,371	25,061	29,589	48,281	58,800	81,660	45,000		47,300	49,700	52,200	54,800
006. Engineering	3,677	16,558	1,598	2,320	6,200	1,680	5,000		5,200	5,500	5,800	6,100
007. Code Enforcement	332,411	371,184	359,907	347,916	368,400	364,590	391,700		411,300	431,800	453,400	476,100
008. Safety Activities	35,868	36,076	59,934	52,866	63,400	51,070	56,000		58,800	61,700	64,800	68,000
030. Building & Grounds	1,133	6,863	5,724	1,218	6,700	0	600		700	700	800	800
085. Incentive	2,025	200	0	0	0	0	0		0	0	0	0
086. Vacation Buyout	5,650	0	0	0	0	0	0		0	0	0	0
090. Work from Home Reimbursement Allowance	4,163	75	0	0	0	0	0		0	0	0	0
Subtotal	\$856,498	\$918,308	\$977,881	\$978,359	\$1,126,300	\$1,083,700	\$1,153,200	\$1,330,000	\$1,209,900	\$1,269,400	\$1,332,100	\$1,397,700
B. Operation & Maintenance												
100. Electricity	\$6,023	\$4,120	\$3,301	\$3,396	\$9,100	\$12,198	\$8,800		\$9,100	\$9,500	\$9,900	\$10,300
101. Natural Gas	1,902	2,260	2,399	1,842	3,500	2,500	3,000		3,100	3,200	3,300	3,400
102. Water, Garbage, Other	803	473	555	559	700	640	700		700	800	800	800
110. Bank Charges	21,739	6,883	391	357	5,000	1,200	1,500		1,500	1,500	1,500	1,500
112. Communication	25,391	24,830	25,825	24,282	28,500	29,500	26,000		27,500	27,900	29,700	30,100
113. Emergency/Safety Eqpt	13,872	23,349	20,233	20,647	34,500	33,150	29,800		29,800	32,100	28,900	25,700
115. Eqpt/Eqpt Repair	89,741	97,374	204,263	99,788	151,900	235,000	164,900		177,000	156,700	181,000	147,500
116. Supplies	4,119	3,964	6,548	5,439	7,000	6,500	7,000		7,300	7,600	7,900	8,200
117. Employee/Duty Costs	5,736	19,127	12,825	13,826	18,000	13,000	17,500		16,000	18,000	17,000	19,000
118. Building & Grounds	44,148	62,918	202,844	19,059	72,500	38,900	60,000		46,000	44,000	45,000	51,000
119. Postage	4,223	6,294	6,225	7,165	10,500	7,600	8,100		8,400	8,700	9,100	9,400
120. Printing/Photography	8,142	9,487	7,209	12,014	18,000	13,000	14,400		14,600	15,600	15,500	16,000
121. User Billing Material	69,466	80,661	83,028	96,649	121,000	110,000	118,000		118,000	118,000	118,000	118,500
124. Contract Services	62,255	91,756	109,414	307,127	341,000	287,600	185,500		171,900	182,800	181,700	188,700
137. Memberships/Subscriptions	7,290	6,185	8,432	8,906	9,700	9,200	9,800		10,200	10,400	10,800	11,000
Subtotal	\$364,848	\$439,681	\$693,492	\$621,056	\$830,900	\$799,988	\$655,000	\$790,000	\$641,100	\$636,800	\$660,100	\$641,100
C. Vehicles												
222. Gas/Fuel	\$697	\$2,318	\$1,790	\$1,862	\$3,200	\$2,000	\$2,300		\$2,400	\$2,500	\$2,600	\$2,700
225. Operation/Repair	1,321	522	617	2,675	2,500	800	1,200		1,200	1,300	1,300	1,400
226. Vehicle Purchase	0	18,637	0	25,527	30,000	8	0		0	32,500	0	0
Subtotal	\$2,019	\$21,477	\$2,407	\$30,064	\$35,700	\$2,808	\$3,500	\$10,000	\$3,600	\$36,300	\$3,900	\$4,100
TOTALS	\$1,223,365	\$1,379,466	\$1,673,781	\$1,629,478	\$1,992,900	\$1,886,496	\$1,811,700	\$2,130,000	\$1,854,600	\$1,942,500	\$1,996,100	\$2,042,900

DOWNERS GROVE SANITARY DISTRICT - FIVE YEAR FINANCIAL PLAN

EXHIBIT 1

**GENERAL CORPORATE FUND
FISCAL YEARS 2026-2027 to 2030-2031**

	FY 21-22	FY 22-23	FY 23-24	FY 24-25	FY 25-26	FY 25-26	FY 26-27	FY 26-27	FY 27-28	FY 28-29	FY 29-30	FY 30-31
	Actual	Actual	Actual	Actual	Budget	Projected	Budget	Appropriation	Projected	Projected	Projected	Projected
EXPENSES												
<u>012. O&M - Wastewater Treatment Center</u>												
A. Salary & Wages												
006. Engineering	\$52,406	\$50,305	\$7,221	\$12,998	\$37,800	\$7,900	\$30,000		\$31,400	\$33,000	\$34,700	\$36,400
009. Oper. Management	100,335	110,553	115,822	117,561	124,800	138,270	135,400		142,200	149,300	156,800	164,600
010. Maintenance	578,180	679,935	683,691	596,264	739,800	647,110	742,400		779,500	818,500	859,400	902,400
020. WWTC	584,269	539,441	613,330	622,176	691,000	752,810	661,300		694,400	729,100	765,600	803,800
030. Building & Grounds	103,355	105,954	103,415	98,153	50,300	24,170	22,300		23,400	24,600	25,800	27,100
085. Incentive	2,000	0	0	0	0	0	0		0	0	0	0
086. Vacation Buyout	4,871	0	0	0	0	0	0		0	0	0	0
090. Work from Home Reimbursement Allowance	50	0	0	0	0	0	0		0	0	0	0
Subtotal	\$1,425,466	\$1,486,188	\$1,523,479	\$1,447,152	\$1,643,700	\$1,570,260	\$1,591,400	\$1,830,000	\$1,670,900	\$1,754,500	\$1,842,300	\$1,934,300
B. Operation & Maintenance												
100. Electricity	\$64,278	\$88,445	\$73,218	\$129,520	\$206,100	\$343,200	\$244,500		\$233,500	\$242,800	\$289,800	\$301,400
101. Natural Gas	9,708	10,944	6,877	8,661	12,000	9,600	12,000		12,500	13,000	13,500	14,000
102. Water, Garbage, Other	27,549	41,546	39,811	30,127	39,700	33,000	40,300		41,900	43,600	45,300	47,100
103. Odor Control	3,391	2,406	2,836	749	4,000	2,400	3,000		3,100	3,200	3,400	3,500
104. Fuel - Generators	4,799	14,460	215	7,309	11,000	5,500	8,000		8,300	8,700	9,000	9,400
112. Communication	23,948	22,516	23,026	18,747	25,500	17,300	16,500		20,500	18,500	23,500	19,500
113. Emergency/Safety Eqpt	22,289	21,124	30,342	20,012	91,700	65,000	35,100		33,100	54,700	35,800	37,200
116. Supplies	27,016	21,919	25,137	25,068	33,600	21,000	28,200		29,100	30,200	31,400	32,700
117. Employee/Duty Costs	15,759	19,060	29,766	25,581	33,500	29,500	31,500		32,500	33,500	34,500	35,500
124. Contract Services	216,110	222,594	203,485	204,234	205,100	205,006	250,600		258,100	265,800	273,800	286,900
130. NPDES Permit Fees	53,000	53,000	53,000	53,000	53,000	53,000	53,000		53,000	53,000	53,000	53,000
131. Sludge Hauling/Disposal Services	34,524	119,197	144,685	126,782	121,400	65,000	65,000		67,600	70,300	73,100	76,000
400. Chemicals	148,897	160,777	199,825	178,519	245,000	171,200	207,300		212,500	221,000	229,800	239,000
500. Eqpt/Eqpt Repair	872,710	651,748	1,127,619	1,279,193	1,713,600	1,601,059	818,800		1,272,900	778,800	934,800	953,700
800. Building & Grounds	180,314	362,934	252,971	261,755	413,000	483,548	390,800		132,800	137,700	154,500	143,200
Subtotal	\$1,704,291	\$1,812,671	\$2,212,813	\$2,369,257	\$3,208,200	\$3,105,312	\$2,204,600	\$2,650,000	\$2,411,400	\$1,974,800	\$2,205,200	\$2,252,100
C. Vehicles												
222. Gas/Fuel	\$22,194	\$29,898	\$18,474	\$21,130	\$28,000	\$23,500	\$26,500		\$27,600	\$28,700	\$29,800	\$31,000
225. Operation/Repair	6,408	6,886	3,951	12,345	7,300	7,606	6,500		6,700	6,900	7,100	7,300
226. Vehicle Purchase	47,647	17,403	17,768	99,706	77,000	71,983	20,000		20,600	194,400	52,900	75,000
Subtotal	\$76,248	\$54,187	\$40,192	\$133,181	\$112,300	\$103,088	\$53,000	\$70,000	\$54,900	\$230,000	\$89,800	\$113,300
TOTALS	\$3,206,006	\$3,353,046	\$3,776,485	\$3,949,591	\$4,964,200	\$4,778,661	\$3,849,000	\$4,550,000	\$4,137,200	\$3,959,300	\$4,137,300	\$4,299,700

DOWNERS GROVE SANITARY DISTRICT - FIVE YEAR FINANCIAL PLAN

EXHIBIT 1

**GENERAL CORPORATE FUND
FISCAL YEARS 2026-2027 to 2030-2031**

	FY 21-22	FY 22-23	FY 23-24	FY 24-25	FY 25-26	FY 25-26	FY 26-27	FY 26-27	FY 27-28	FY 28-29	FY 29-30	FY 30-31
	Actual	Actual	Actual	Actual	Budget	Projected	Budget	Appropriation	Projected	Projected	Projected	Projected
EXPENSES												
<u>013. O&M - Laboratory</u>												
A. Salary & Wages												
009. Oper. Management	\$73,366	\$64,521	\$73,050	\$105,134	\$79,600	\$95,430	\$116,600		\$122,400	\$128,500	\$134,900	\$141,700
040. Laboratory	173,521	170,416	204,918	179,820	236,800	211,260	201,200		211,200	221,800	232,900	244,500
085. Incentive	400	0	0	0	0	0	0		0	0	0	0
086. Vacation Buyout	2,438	0	0	0	0	0	0		0	0	0	0
090. Work from Home Reimbursement Allowance	0	0	0	0	0	0	0		0	0	0	0
Subtotal	\$249,725	\$234,937	\$277,968	\$284,953	\$316,400	\$306,690	\$317,800	\$370,000	\$333,600	\$350,300	\$367,800	\$386,200
B. Operation & Maintenance												
112. Communication	\$2,122	\$2,263	\$2,910	\$2,646	\$4,000	\$2,500	\$2,500		\$3,100	\$2,700	\$3,300	\$2,900
114. Chemicals	15,755	22,152	23,541	26,415	81,200	27,700	29,900		31,100	32,300	33,600	35,000
115. Eqpt/Eqpt Repair	39,209	13,344	19,711	53,687	16,000	15,908	24,800		64,500	46,000	43,000	97,000
116. Supplies	15,876	20,300	18,148	14,371	31,400	16,900	24,100		25,000	26,000	27,100	28,200
117. Employee/Duty Costs	1,542	2,609	5,264	5,340	7,500	4,000	5,500		5,500	5,500	6,000	6,000
122. Monitoring Equipment	4,365	5,686	547	1,811	5,500	4,570	10,000		5,500	10,000	5,500	10,000
123. Outside Lab Services	17,473	17,744	21,359	20,268	41,600	24,226	40,100		52,100	54,200	56,400	58,600
124. Contract Services			32,795	20,495	45,000	27,600	5,000		5,000	10,800	5,000	5,000
Subtotal	\$96,343	\$84,099	\$124,275	\$145,033	\$232,200	\$123,403	\$141,900	\$170,000	\$191,800	\$187,500	\$179,900	\$242,700
C. Vehicles												
222. Gas/Fuel	\$576	\$825	\$851	\$652	\$1,000	\$680	\$1,000		\$1,000	\$1,000	\$1,000	\$1,000
225. Operation/Repair	884	926	947	48	1,000	915	1,000		1,000	1,000	1,000	1,000
226. Vehicle Purchase	0	22,701	0	0	55,000	53,191	0		0	0	0	0
Subtotal	\$1,461	\$24,452	\$1,798	\$700	\$57,000	\$54,787	\$2,000	\$10,000	\$2,000	\$2,000	\$2,000	\$2,000
TOTALS	\$347,528	\$343,488	\$404,042	\$430,687	\$605,600	\$484,880	\$461,700	\$550,000	\$527,400	\$539,800	\$549,700	\$630,900

DOWNERS GROVE SANITARY DISTRICT - FIVE YEAR FINANCIAL PLAN

EXHIBIT 1

**GENERAL CORPORATE FUND
FISCAL YEARS 2026-2027 to 2030-2031**

	FY 21-22	FY 22-23	FY 23-24	FY 24-25	FY 25-26	FY 25-26	FY 26-27	FY 26-27	FY 27-28	FY 28-29	FY 29-30	FY 30-31
	Actual	Actual	Actual	Actual	Budget	Projected	Budget	Appropriation	Projected	Projected	Projected	Projected
EXPENSES												
<u>014. O&M - Sewer System</u>												
A. Salary & Wages												
006. Engineering	\$4,782	\$4,907	\$4,565	\$4,229	\$12,600	\$5,910	\$7,500		\$7,900	\$8,300	\$8,700	\$9,100
050. Sewer Maintenance	223,340	286,149	324,328	366,015	331,500	417,350	383,700		402,900	423,100	444,200	466,400
060. Inspection	224,655	183,836	207,611	180,004	229,000	183,410	197,900		207,800	218,200	229,100	240,500
070. Investigations	2,747	6,170	3,815	5,898	4,400	0	10,000		10,500	11,000	11,500	12,100
085. Incentive	1,400	0	0	0	0	0	0		0	0	0	0
086. Vacation Buyout	0	0	0	0	0	0	0		0	0	0	0
090. Work from Home Reimbursement Allowance	225	0	0	0	0	0	0		0	0	0	0
Subtotal	\$457,150	\$481,062	\$540,319	\$556,147	\$577,500	\$606,670	\$599,100	\$690,000	\$629,100	\$660,600	\$693,500	\$728,100
B. Operation & Maintenance												
112. Communication	\$7,718	\$6,942	\$9,923	\$10,031	\$12,000	\$9,500	\$8,500		\$12,500	\$9,000	\$12,000	\$10,000
113. Emer/Safety Equipment	2,301	2,606	1,577	1,602	10,600	10,200	7,100		3,800	3,500	3,600	3,700
115. Eqpt/Eqpt Repair	35,104	60,340	31,570	59,574	163,400	122,000	83,500		95,500	81,100	84,300	87,700
116. Supplies	5,821	4,158	6,363	5,281	6,200	5,800	6,900		6,600	6,800	7,100	7,400
117. Employee/Duty Costs	7,050	10,434	18,070	15,227	15,000	13,500	13,500		14,000	14,000	14,500	15,000
124. Contract Services	79,814	126,724	0	124,204	125,000	111,000	130,000		0	0	0	0
127. JULIE	15,819	11,659	15,085	16,047	16,500	20,754	17,700		18,100	18,500	18,900	19,300
128. Overhead Sewer Program	8,814	6,017	0	0	15,000	4,000	12,000		12,000	12,000	12,000	12,000
129. Public Sewer Blockage Program	4,803	5,307	4,456	2,339	12,000	6,297	10,500		10,500	10,500	10,500	10,500
900. Collection System Repair	1,824,173	1,347,041	3,448,924	2,681,712	2,467,100	2,040,000	1,140,000		1,170,000	1,205,000	1,240,000	1,275,000
Subtotal	\$1,991,418	\$1,581,228	\$3,535,967	\$2,916,018	\$2,842,800	\$2,343,051	\$1,429,700	\$1,720,000	\$1,343,000	\$1,360,400	\$1,402,900	\$1,440,600
C. Vehicles												
222. Gas/Fuel	\$14,107	\$23,851	\$18,720	\$21,259	\$24,000	\$23,100	\$24,000		\$25,000	\$26,000	\$27,000	\$28,000
225. Operation/Repair	10,904	16,657	11,382	4,879	15,000	5,800	19,900		13,900	14,500	20,700	17,400
226. Vehicle Purchase	30,795	0	483,212	112,579	0	0	462,200		52,000	48,000	234,000	40,000
Subtotal	\$55,807	\$40,508	\$513,313	\$138,716	\$39,000	\$28,900	\$506,100	\$590,000	\$90,900	\$88,500	\$281,700	\$85,400
TOTALS	\$2,504,375	\$2,102,798	\$4,589,600	\$3,610,882	\$3,459,300	\$2,978,621	\$2,534,900	\$3,000,000	\$2,063,000	\$2,109,500	\$2,378,100	\$2,254,100

DOWNERS GROVE SANITARY DISTRICT - FIVE YEAR FINANCIAL PLAN

EXHIBIT 1

**GENERAL CORPORATE FUND
FISCAL YEARS 2026-2027 to 2030-2031**

	FY 21-22 Actual	FY 22-23 Actual	FY 23-24 Actual	FY 24-25 Actual	FY 25-26 Budget	FY 25-26 Projected Actual	FY 26-27 Budget	FY 26-27 Appropriation	FY 27-28 Projected	FY 28-29 Projected	FY 29-30 Projected	FY 30-31 Projected
EXPENSES												
<u>015. O&M - Lift Stations</u>												
A. Salary & Wages												
006. Engineering	\$4,955	\$467	\$1,624	\$1,231	\$9,400	\$740	\$7,500		\$7,900	\$8,300	\$8,700	\$9,100
009. Oper. Management	3,861	1,999	9,528	8,727	7,900	\$30	13,900		14,500	15,300	16,000	16,900
030. Building & Grounds	808	3,205	7,418	1,169	1,300	\$0	400		500	500	500	500
080. Lift Station Maint.	9,603	11,274	11,406	41,474	21,400	\$34,610	36,600		38,400	40,400	42,400	44,500
Subtotal	\$19,227	\$16,946	\$29,977	\$52,601	\$40,000	\$35,380	\$58,400	\$90,000	\$61,300	\$64,500	\$67,600	\$71,000
B. Operation & Maintenance												
100. Electricity	\$115,814	\$153,398	\$126,452	\$141,691	\$224,800	\$177,300	\$224,900		\$248,800	\$258,700	\$269,000	\$279,800
104. Fuel - Generators	4,298	6,522	3,057	4,018	4,600	4,300	4,600		4,800	5,000	5,200	5,400
112. Communication	4,425	3,675	2,895	4,153	10,000	10,000	4,000		5,100	4,500	4,700	5,700
113. Emer/Safety Eqpt.	514	300	14,419	1,212	3,000	2,088	3,300		3,400	18,600	3,700	3,900
116. Supplies	171	169	148	173	400	0	200		200	200	200	200
124. Contract Services			20,000	0	21,500	21,000	500		500	500	500	500
500. Eqpt/Eqpt Repair	88,694	147,566	81,819	125,274	349,700	242,200	286,000		177,500	220,600	161,000	178,400
800. Building & Grounds	80,157	16,123	76,177	15,376	144,100	79,323	61,800		32,000	33,300	37,600	62,500
Subtotal	\$294,073	\$327,751	\$324,967	\$291,898	\$758,100	\$536,211	\$585,300	\$700,000	\$472,300	\$541,400	\$481,900	\$536,400
TOTALS	\$313,300	\$344,697	\$354,943	\$344,500	\$798,100	\$571,591	\$643,700	\$790,000	\$533,600	\$605,900	\$549,500	\$607,400
<u>017. O&M - Insurance & Employee Benefits</u>												
E. Insurance & Payroll												
452. Liability/Property	\$214,321	\$226,632	\$215,709	\$254,616	\$284,000	\$277,500	\$332,000		\$353,000	\$380,000	\$409,000	\$440,000
455. Employee Group Coverage	518,159	532,504	534,895	560,062	655,000	636,000	758,500		821,000	890,000	951,000	1,019,000
460. I.M.R.F.	286,739	256,235	199,918	186,908	253,500	253,200	243,500		239,000	240,500	248,000	253,000
461. Social Security	226,100	234,779	250,071	248,134	276,500	259,000	276,000		289,500	303,500	317,500	332,500
TOTAL	\$1,245,319	\$1,250,150	\$1,200,593	\$1,249,720	\$1,469,000	\$1,425,700	\$1,610,000	\$1,850,000	\$1,702,500	\$1,814,000	\$1,925,500	\$2,044,500
O&M TOTAL	\$8,839,892	\$8,773,644	\$11,999,442	\$11,214,858	\$13,289,100	\$12,125,949	\$10,911,000	\$12,870,000	\$10,818,300	\$10,971,000	\$11,536,200	\$11,879,500
711. Capital - Administration												
712. Capital - Wastewater Treatment Center							\$0	\$0	\$0	\$0	\$0	\$0
714. Capital - Sewer System							1,997,300	2,400,000	2,297,800	11,870,700	25,555,600	24,918,500
715. Capital - Lift Stations							234,800	280,000	402,300	481,600	3,098,100	3,098,100
CAPITAL TOTAL							\$4,316,300	\$5,180,000	\$4,077,300	\$15,417,500	\$28,757,100	\$28,116,800
GRAND TOTAL	\$8,839,892	\$8,773,644	\$11,999,442	\$11,214,858	\$13,289,100	\$12,125,949	\$15,227,300	\$18,050,000	\$14,895,600	\$26,388,500	\$40,293,300	\$39,996,300

DOWNERS GROVE SANITARY DISTRICT - FIVE YEAR FINANCIAL PLAN

EXHIBIT 1

**GENERAL CORPORATE FUND
FISCAL YEARS 2026-2027 to 2030-2031**

	FY 21-22 Actual	FY 22-23 Actual	FY 23-24 Actual	FY 24-25 Actual	FY 25-26 Budget	FY 25-26 Projected Actual	FY 26-27 Budget	FY 26-27 Appropriation	FY 27-28 Projected	FY 28-29 Projected	FY 29-30 Projected	FY 30-31 Projected
REVENUES												
3000 Property taxes	\$1,301,388	\$1,363,345	\$1,430,727	\$1,505,404	\$1,550,600	\$1,576,483	\$1,623,800	\$1,623,800	\$1,672,500	\$1,722,700	\$1,774,400	\$1,827,600
3001 User receipts	3,670,965	3,735,727	4,088,062	4,851,941	5,448,400	5,482,079	6,245,200	6,245,200	6,655,900	7,045,900	7,444,200	7,850,500
3002 Surcharges	354,923	392,992	403,545	470,978	497,000	501,176	510,000	\$510,000	565,000	625,000	695,000	765,000
3004 Plan review fees	3,585	244	0	0	500	2,128	500	500	500	500	500	500
3005 Const inspection fees	548	316	0	0	500	140	500	500	500	500	500	500
3006 Permit inspection fees	19,144	17,821	18,678	18,097	18,000	18,200	18,000	18,000	18,000	18,000	18,000	18,000
3007 Interest on investments	8,441	129,297	415,390	327,815	170,900	282,450	317,900	317,900	382,500	411,600	472,600	555,900
3009 Sewer permit fees							250,000	250,000	250,000	250,000	250,000	220,000
3010 Trunk sewer service charges							100,000	100,000	100,000	100,000	100,000	100,000
3013 Sampling & monitoring charges	111,473	117,546	123,021	144,097	135,000	141,266	147,000	147,000	154,000	162,000	170,000	178,000
3014 Replacement taxes	214,976	281,814	203,775	125,115	90,000	125,000	90,000	90,000	90,000	90,000	90,000	90,000
3015 Miscellaneous	17,554	9,758	3,767	5,193	4,000	5,286	4,000	4,000	4,000	4,000	4,000	4,000
3016 Sale of electricity	4,547	13,234	0	20,707	20,000	1,011	5,000	5,000	5,000	5,000	5,000	5,000
3020 Sale of property	19,405	11,818	14,087	101,894	29,500	71,461	15,000	15,000	18,500	70,000	23,500	27,000
3021 Television inspection fees	0	0	0	0	200	0	200	200	200	200	200	200
3023 Property lease payments	35,624	37,743	39,064	40,194	40,800	41,331	41,800	41,800	42,600	43,500	44,400	45,300
3024 Monthly service fees	4,174,355	4,524,537	4,868,794	4,902,383	5,091,900	5,039,029	5,139,300	5,139,300	5,139,300	5,139,300	5,139,300	5,139,300
3027 Grease waste	210,066	203,438	182,413	232,488	200,000	213,976	210,000	210,000	210,000	225,000	202,500	216,000
3035 Interfund transfer	(275,000)	(500,000)	(800,000)	(1,150,000)	(1,150,000)	(1,150,000)	4,662,020	4,662,020	0	0	0	0
3040 Renewable energy credits	0	62,619	45,773	60,367	40,000	176,893	40,000	40,000	40,000	40,000	40,000	40,000
3092 Loan/Bond Disbursements							0	0	0	12,306,400	26,437,600	26,278,700
3099 Grants and incentives	160,259	63,427	1,082,249	509,881	0	3,955	0	0	0	0	0	0
TOTAL REVENUES	\$10,032,253	\$10,465,675	\$12,119,346	\$12,166,553	\$12,187,300	\$12,531,865	\$19,420,220	\$19,420,220	\$15,348,500	\$28,259,600	\$42,911,700	\$43,361,500
TOTAL EXPENSES	\$8,839,892	\$8,773,644	\$11,999,442	\$11,214,858	\$13,289,100	\$12,125,949	\$15,227,300	\$18,050,000	\$14,895,600	\$26,388,500	\$40,293,300	\$39,996,300
EXCESS (DEFICIT) REVENUES OVER EXPENSES	\$1,192,361	\$1,692,032	\$119,904	\$951,695	(\$1,101,800)	\$405,916	\$4,192,920	\$1,370,220	\$452,900	\$1,871,100	\$2,618,400	\$3,365,200
ENDING FUND BALANCE	\$5,408,744	\$7,100,776	\$7,220,680	\$8,172,374	\$7,070,574	\$8,578,291	\$12,771,211	\$9,948,511	\$13,224,111	\$15,095,211	\$17,713,611	\$21,078,811
DESIGNATED - REPLACEMENT FUND	\$820,000	\$820,000	\$820,000	\$820,000	\$820,000	\$820,000	\$820,000		\$820,000	\$820,000	\$820,000	\$820,000
UNDESIGNATED	\$4,588,744	\$6,280,776	\$6,400,680	\$7,352,374	\$6,250,574	\$7,758,291	\$11,951,211		\$12,404,111	\$14,275,211	\$16,893,611	\$20,258,811
ENDING FUND BALANCE AS PERCENTAGE OF O&M EXPENSES	61%	81%	60%	73%	53%	71%	117%		122%	138%	154%	177%
USER RATE	\$1.95	\$2.05	\$2.25	\$2.75	\$3.25	\$3.25	\$3.65		\$3.91	\$4.18	\$4.46	\$4.75
INCREASE FROM PRIOR YEAR'S RATE	8.3%	5.1%	9.8%	22.2%	18.2%	18.2%	12.3%		7.1%	6.9%	6.7%	6.5%
MONTHLY SERVICE FEE	\$17.00	\$19.00	\$20.00	\$20.00	\$21.00	\$21.00	\$21.00		\$21.00	\$21.00	\$21.00	\$21.00
INCREASE FROM PRIOR YEAR'S FEE	0.0%	11.8%	5.3%	0.0%	5.0%	5.0%	0.0%		0.0%	0.0%	0.0%	0.0%

FY 26-27 user charge rate is proposed to be passed at the March 17, 2026 Board of Trustees meeting.

FY 27-29 to FY 30-31 user charge rates and monthly service fees are projected only and will be re-evaluated in subsequent years.

Analysis by Type of Expenditure

Operations & Maintenance

The following summary presents budget and actual totals for operation, maintenance and replacement expenses for the last ten years and projected budget totals for the next five years:

<u>Fiscal Year</u>	<u>O&M Budget</u>	<u>Actual Expenditures</u>	<u>% of Actual to Budget</u>	<u>Annual Increase in Actual Expenditures</u>
2016-17	8,343,000	8,299,047	99%	12.5%
2017-18	8,796,200	8,295,420	94%	0.0%
2018-19	9,204,250	8,539,717	93%	2.9%
2019-20	9,429,400	8,284,836	88%	-3.0%
2020-21	10,931,950	9,482,918	87%	14.5%
2021-22	11,301,900	8,839,892	78%	-6.8%
2022-23	13,015,350	8,773,644	67%	-0.7%
2023-24	14,496,550	11,999,442	83%	36.8%
2024-25	13,724,400	11,214,858	82%	-6.5%
2025-26	13,289,100	12,125,949*	91%*	8.1%*
2026-27	10,911,000			-10.0%*
2027-28	10,818,300*			-0.8%*
2028-29	10,971,000*			1.4%*
2029-30	11,536,200*			5.2%*
2030-31	11,879,500*			3.0%*

*Projected

The FY 2026-27 O&M budget is 10% less than the projected actual O&M expenditures for FY 2025-26. This is partially due to the creation of capital improvement departments (codes) in the General Corporate Fund. With the creation of these codes, any project for which a contractor would have been hired has been moved from the O&M codes into the capital improvement codes. For example, painting of clarifier equipment which was previously an O&M project has been moved to capital.

The other cause of the O&M expenses being lower in FY 2026-27 and in subsequent years is deferred maintenance. Work in areas that are expected to be under construction in the next five to ten years as identified in the Facility Plan has been deferred.

For budgeted items that are typically the same from year to year, an annual inflation rate of 4% was used for the second through fifth years.

Salaries and Wages

The following summary presents actual salaries and wages totals for the last five years and projected totals for the next five years:

<u>Year</u>	<u>Salaries and Wages</u>	<u>Change</u>	<u>Full Time Equivalents</u>
FY 2021-22	3,008,065	2.6%	37.0
FY 2022-23	3,137,440	4.3%	37.6
FY 2023-24	3,349,624	6.8%	37.3
FY 2024-25	3,319,213	-0.9%	36.3
FY 2025-26	3,602,700*	8.5%	36.5*
FY 2026-27	3,719,900*	3.3%	38.2
FY 2027-28	3,904,800*	5.0%	38.2
FY 2028-29	4,099,300*	5.0%	38.2
FY 2029-30	4,303,300*	5.0%	38.2
FY 2030-31	4,517,300*	5.0%	38.2

*Projected

The increase in FY 2021-22 reflects hiring of a permit technician to fill the position that was vacated by a promotion at the sewer construction supervisor position, hiring an operator due to a pending retirement, and the COVID pandemic related compensation, including the work from home allowance, vaccination incentives and a vacation buyout. The increase in FY 2021-22 due to these items was offset by the administrative supervisor position being open for a couple of months. The increase in FY 2022-23 was due to an average full-time salary adjustment of 5% plus the hiring of a mechanic in anticipation of retirement at the maintenance supervisor position and hiring of a part-time billing assistant. The increase in FY 2023-24 salaries and wages reflects a 7.7% salary adjustment for full-time employees, overlapping hires needed to address retirement at two positions, and planned vacation buyout for the retirees. The FY 2023-24 salary and wages also include an extra employee payroll to get the employee payrolls aligned with the claim ordinance schedule. Even though the average full-time salary increased in FY 2024-25 by 4.9%, the total salary and wages were slightly less than the previous year. This decrease in salary and wages for FY 2024-25 was due to a reduction in full-time employees from the aforementioned retirements which resulted in the sunsetting of overlapping positions which had occurred in order to train new employees prior to the retirements.

The projected increase in FY 2025-26 salary and wages includes vacation buyouts for two retiring employees, two new hires and the transition of a part-time office position to full-time. The new hires replaced the retiring employees, one with no overlap and the other with a four-month overlap. More overtime is included in the year end estimate for FY 2025-26 than was spent in FY 2024-25 due to storm events, a difficult construction contract and the transition to a new accounting system. The FY 2025-26 salary and wages also include unemployment insurance payments which were not utilized in previous years.

The proposed FY 2026-27 salary and wages include a 4.8% increase in average full-time salary. This is offset by less expensive employees replacing retirees and a staff member who left the District. The salary for an engineer was included to provide the District flexibility to fill the position that was vacated in 2023, if needed.

Annual salary adjustments of 5.0% at full staffing account for future increases beyond FY 2026-27. This accounts for anticipated cost-of-living adjustments as well as merit increases.

Utilities

Utility expenses include electricity, natural gas, water, garbage, recycling and grit and screenings disposal. The following summary presents actual utility expense totals for the last five years and projected totals for the next five years:

<u>Year</u>	<u>Utilities</u>	<u>Change</u>
FY 2021-22	226,077	-13.5%
FY 2022-23	301,185	33.2%
FY 2023-24	252,611	-16.1%
FY 2024-25	315,796	25.0%
FY 2025-26	578,437*	83.2%
FY 2026-27	534,200*	-7.6%
FY 2027-28	549,600*	2.9%
FY 2028-29	571,600*	4.0%
FY 2029-30	631,600*	10.5%
FY 2030-31	656,800*	4.0%

*Projected

The decrease in FY 2021-22 is due to both CHP systems being in service for the entire year. The increase in FY 2022-23 is partly due to garbage expenses associated with years of accumulated grit removed from the sewer system during cleaning and spent media from the biogas cleaning system, which were disposed of in 2022. The increase in FY 2022-23 is also partly due to cash received for the sale of electricity no longer being applied against the expense code. (See the revenue section herein for more details.) Electricity and natural gas rates increased significantly in 2022.

When the sale of electricity revenue code was created in FY 2022-23, the sale of electricity was only applied to the revenue code when the electric utility issued a check due to the invoice showing a credit. Otherwise, the sale of electricity was used to offset the expenses on the utility’s invoices. Since FY 2024-25, all electricity sales have been coded to sale of electricity. This allows the District to more easily track the full revenue from excess electricity generation. This resulted in the full cost of utility service being applied to the expense code and thereby contributed to the significant increase in utility expenses between FY 2023-24 and 2024-25.

From FY 2021-22 through FY 2025-26, receipt of both supply and distribution electricity invoices for the combined Admin Center and WWTC account has been inconsistent and resulted in invoices being paid in fiscal years after the expenses were incurred. This in conjunction with the significant maintenance on the CHP units has resulted in unpredictable year-to-year changes in total electricity expenses. In FY 2025-26, over a year of back payments of supply electricity have been paid already. This is projected to result in the Admin Center electricity expenses being 34% over budget and to contribute to the WWTC electricity expenses being 66% over the budget. The other contributing factors to the higher than anticipated WWTC electricity expenses are a CHP unit being out of service for at least ten months, one turbo-blower being out of service for the entire year, and the second turbo-blower being in and out of service. Due to multiple electricity suppliers being unable to invoice this account currently (which is because of the electricity generation), the District switched this account to ComEd for supply starting in December 2025. The account remains on day ahead hourly pricing.

In 2024, the distribution rate on the electric utility's invoice increased by approximately 30%. This rate increased by approximately 30% again in 2025. The utility also increased their customer and meter charges by approximately 20% in 2025. Capacity charges increased by approximately 960% in 2025 and are expected to increase 260% in 2026. These increases are reflected in the actual expenses for FY 2024-25 and FY 2025-26 and the proposed future expenses.

The utility switched the WWTC from a large load delivery account to a very large load delivery account when the peak usage exceeded 1,000 kW during a storm event in June 2024. The utility uses the highest peak in the last two years to determine which delivery class to place an account in. In 2024, the customer charge for a very large load delivery account was \$835 more per month. This was included in the projected WWTC electricity expenses through June 2026. District operations staff intend to operate the facility to avoid exceeding 1,000 kW in the future. Having the CHP units and a turbo-blower in operation during wet weather events is critical to achieve this.

When the Hobson automatic transfer switch (ATO) is replaced, the District will have to start paying a monthly fee to ComEd for the non-standard equipment. This is currently estimated to be \$1,000/month and has been included in the lift station electricity expenses starting in FY27-28.

A small contingency was added to electricity in FY 2026-27 to cover the potential for another period without any turbo-blowers in service. The two new turbo-blowers are expected to be installed in the summer of 2026.

An extra contingency was added to electricity in FY 2029-30 and FY 2030-31. Digester work is expected in the summers of 2029 and 2030 that could impact CHP operation. Staff will work to maximize the running time on the CHPs during construction.

After the increases noted above, electricity prices are projected to grow annually at 4%. Natural gas prices are projected to grow at 4% per year.

Other O & M Expenses

The following summary presents actual other O&M expense totals for the last five years and projected totals for the next five years:

<u>Year</u>	<u>Other O&M Expenses</u>	<u>Change</u>
FY 2021-22	4,224,898	-16.5%
FY 2022-23	3,944,245	-6.6%
FY 2023-24	6,638,903	68.3%
FY 2024-25	6,027,467	-9.2%
FY 2025-26	6,329,528*	5.0%
FY 2026-27	4,482,300*	-29.2%
FY 2027-28	4,510,000*	0.6%
FY 2028-29	4,129,300*	-8.4%
FY 2029-30	4,298,400*	4.1%
FY 2030-31	4,456,100*	3.7%
*Projected		

The FY 2023-24 expenses include the Curtiss St lining project, construction on the outfall sewer sag repair project, higher than historic inflation rates, code compliance issues identified in the B&W report being addressed at the Wastewater Treatment Center, digester cleaning, SCADA software upgrades, partial payment for a new accounting system and generally higher than historic costs associated with replacing aging infrastructure.

The FY 2024-25 expenses include facility planning, a dump truck, radio enhancement for first responders in the WWTC, overhauls on both CHPs, blower room mitigation, a large sewer lining project and pretreatment consulting.

The FY 2025-26 other O&M expenses are projected to finish at \$6,329,528, which is 14% below the budget of \$7,376,300. The FY 2025-26 expenses include facility planning, a sewer lining project, the remaining balance on the new accounting system, pretreatment consulting, lead remediation and equipment coating in two clarifiers, installation of a bypass manifold at the Northwest Lift Station (NWLS) and replacement of suction valves and part payment on turboblower project.

The significant decrease in FY 2026-27 is a result of the following:

- With the consolidation of funds, Capital Improvements codes will be created for Administration, WWTC, Sewer System and Lift Stations. Any planned major expense which the District will capitalize in the annual audit and which is performed by a contractor will be shown under Capital Improvements

starting in FY 2026-27 where previous these were included in the other O&M expenses.

- In general, equipment overhauls and replacements, painting, roofing, window and door replacement, etc. which are due based on age and condition have not been included in the five-year plan for any location which has major work identified in a facility plan to be completed in the next ten years. The few exceptions to this are identified in the Analysis by Department.

Major planned expenses are detailed in Exhibit 2 and described under Analysis by Department.

Vehicles

The following summary presents actual vehicle expense totals for the last five years and projected totals for the next five years:

<u>Year</u>	<u>Vehicle Expenses</u>	<u>Number of Vehicles</u>	<u>Change</u>
FY 2021-22	135,534	3	129.9%
FY 2022-23	140,623	3	3.8%
FY 2023-24	557,711	2	296.6%
FY 2024-25	302,662	5	-45.7%
FY 2025-26	189,583*	2	-37.4%
FY 2026-27	602,418**	2	217.8%
FY 2027-28	151,400*	2	-74.9%
FY 2028-29	356,800*	4	135.7%
FY 2029-30	377,400*	4	5.8%
FY 2030-31	204,800*	2	-45.7%

*Projected

**Includes \$37,818 which will be funded from the Public Benefit Fund.

Vehicle expenses fluctuate based on vehicle replacement needs.

The significant savings that the District historically received through the government purchasing cooperatives are no longer available. The pricing through these programs, when vehicles are available, provides a small percentage discount off MSRP. When vehicles are not available through these programs, vehicles will be purchased through local dealers after evaluating competitive pricing and options. Due to the increased cost of vehicles, the replacement schedules have been extended where appropriate.

Proposed vehicle replacements are detailed in Exhibit 2 under budget codes 11C226, 12C226, 13C226 and 14C226. Major proposed replacements include the TV truck in FY 2026-27, the biosolids dump truck in FY2028-29 and the jetter in FY 2029-30.

Revenue for sale of vehicles is included in the sale of property revenue code. The exception is the large vehicles that are traded in with the purchase. This is the sewer cleaning trucks in FY 2023-24 and FY 2029-30.

Insurance and Employee Benefits

The following summary presents actual insurance and employee benefit expense totals for the last five years and projected totals for the next five years:

<u>Year</u>	<u>Ins/Emp Benefits</u>	<u>Change</u>
FY 2021-22	1,245,319	6.6%
FY 2022-23	1,250,150	0.4%
FY 2023-24	1,200,593	-4.0%
FY 2024-25	1,249,720	4.1%
FY 2025-26	1,425,700*	14.1%
FY 2026-27	1,610,000*	12.9%
FY 2027-28	1,702,500*	5.7%
FY 2028-29	1,814,000*	6.5%
FY 2029-30	1,925,500*	6.1%
FY 2030-31	2,044,500*	6.2%
*Projected		

The proposed increases in these expenditures are due to anticipated premium increases, particularly for employee group medical, workers compensation and property and liability. IMRF contributions are expected to decrease each year over the next five years. Proposed IMRF and social security expenses reflect the proposed annual salary adjustments. Refer to the comments on the insurance table under Analysis by Department for additional information.

Capital Improvements

The following summary presents the projected capital improvements budget total for the next five years:

<u>Fiscal Year</u>	<u>Capital Budget</u>	<u>Change</u>
2026-27	4,316,300	
2027-28	4,077,300	-5.5%
2028-29	15,417,500	278.1%
2029-30	28,757,100	86.5%
2030-31	28,116,800	-2.2%

Planned capital improvements are detailed in Exhibit 2 and discussed below under Analysis by Department. The higher capital budgets in the last three years reflect construction of the first set of projects identified in the Facility Plan. The budget for these projects is based on planning level scopes and cost estimates. District staff hope that with refinement of the projects' scopes during the preliminary (30%) design effort that cost savings will be found.

Analysis by Department

The following tables provide an analysis of proposed expenditures from the General Corporate Fund by Department.

DOWNERS GROVE SANITARY DISTRICT - FIVE YEAR FINANCIAL PLAN

**GENERAL CORPORATE FUND
FISCAL YEARS 2026-2027 to 2030-2031**

	FY 21-22 Actual	FY 22-23 Actual	FY 23-24 Actual	FY 24-25 Actual	FY 25-26 Budget	FY 25-26 Projected Actual	FY 26-27 Budget	FY 26-27 Appropriation	FY 27-28 Projected	FY 28-29 Projected	FY 29-30 Projected	FY 30-31 Projected
SUMMARY AND ANALYSIS												
EXPENSE ANALYSIS BY DEPARTMENT												
ADMINISTRATION												
SALARIES AND WAGES	\$856,498	\$918,308	\$977,881	\$978,359	\$1,126,300	\$1,083,700	\$1,153,200	\$1,330,000	\$1,209,900	\$1,269,400	\$1,332,100	\$1,397,700
% CHANGE FROM PRIOR YEAR	-3.6%	7.2%	6.5%	0.0%	15.1%	10.8%	6.4%		4.9%	4.9%	4.9%	4.9%
OFFICE EXPENSES	\$364,848	\$439,681	\$693,492	\$621,056	\$830,900	\$799,988	\$655,000	\$790,000	\$641,100	\$636,800	\$660,100	\$641,100
% CHANGE FROM PRIOR YEAR	7.7%	20.5%	57.7%	-10.4%	33.8%	28.8%	-18.1%		-2.1%	-0.7%	3.7%	-2.9%
VEHICLE EXPENSES	\$2,019	\$21,477	\$2,407	\$30,064	\$35,700	\$2,808	\$3,500	\$10,000	\$3,600	\$36,300	\$3,900	\$4,100
% CHANGE FROM PRIOR YEAR	197.0%	963.9%	-88.8%	1149.0%	18.7%	-90.7%	24.6%		2.9%	908.3%	-89.3%	5.1%
TOTAL ADMINISTRATION EXPENSES	\$1,223,365	\$1,379,466	\$1,673,781	\$1,629,478	\$1,992,900	\$1,886,496	\$1,811,700	\$2,130,000	\$1,854,600	\$1,942,500	\$1,996,100	\$2,042,900
% CHANGE FROM PRIOR YEAR	-0.4%	12.8%	21.3%	-2.6%	22.3%	15.8%	-4.0%		2.4%	4.7%	2.8%	2.3%

COMMENTS

Salaries and Wages With the change in timekeeping and accounting software programs, the General Manager (GM) and the two sewer supervisors shifted coding their time from codes in other departments to their "home" code, which is under Administration. (The exception to this is the GM's pretreatment work which is still coded to pretreatment to meet EPA's reporting requirements.) This is reflected in the increase in salaries in FY 2025-26. The FY 2025-26 salary also reflects moving a part-time office staff member to full-time.

Office The increase in office expenses in FY 2022-23 was primarily due to replacement of the Administration Center server and network infrastructure. Remodeling of the reception area and Board room, new carpeting in the main office area and installation of the old Centex Lift Station generator to provide standby power at the Administration Center were completed in FY 2023-24. Numerous failures with the existing accounting system caused unexpected expenses, including programming support and a downpayment on a new accounting system software, that resulted in the Administration Department office expenses ending over budget in FY 2023-24. Major expenses made in FY 2024-25 were a new timekeeping system, purchase of the replacement server for the WWTC, network storage, engineering consultant expenses to start a facility plan and additional remodeling in the Administration Center. Major expenses made in FY 2025-26 include paying the balance due for the new accounting system, installation of the WWTC server, a new copy machine and finishing the facility plan. Major planned expenses are detailed in Exhibit 2. The annual office expenses remain higher in FY 2026-27 through FY 2030-31 even though the planned major expenses are significantly less than the previous three years. This is partly due to ongoing annual service/support fees for the accounting system, timekeeping system and computer software.

Vehicles Vehicle costs reflect replacement of vehicles in FY 2022-23, FY 2024-25, and FY 2028-29 as well as fuel and normal maintenance and repairs in all years. Fuel costs significantly increased in FY 2022-23. The office car which was included in the FY 2025-26 budget was not replaced as planned. The existing car was sold, and office staff have been using the General Manager's and supervisor's vehicles instead.

DOWNERS GROVE SANITARY DISTRICT - FIVE YEAR FINANCIAL PLAN

**GENERAL CORPORATE FUND
FISCAL YEARS 2026-2027 to 2030-2031**

	FY 21-22 Actual	FY 22-23 Actual	FY 23-24 Actual	FY 24-25 Actual	FY 25-26 Budget	FY 25-26 Projected Actual	FY 26-27 Budget	FY 26-27 Appropriation	FY 27-28 Projected	FY 28-29 Projected	FY 29-30 Projected	FY 30-31 Projected
SUMMARY AND ANALYSIS												
EXPENSE ANALYSIS BY DEPARTMENT												
WASTEWATER TREATMENT CENTER												
SALARIES AND WAGES	\$1,425,466	\$1,486,188	\$1,523,479	\$1,447,152	\$1,643,700	\$1,570,260	\$1,591,400	\$1,830,000	\$1,670,900	\$1,754,500	\$1,842,300	\$1,934,300
% CHANGE FROM PRIOR YEAR	3.5%	4.3%	2.5%	-5.0%	13.6%	8.5%	1.3%		5.0%	5.0%	5.0%	5.0%
OPERATION & MAINTENANCE EXPENSES	\$1,704,291	\$1,812,671	\$2,212,813	\$2,369,257	\$3,208,200	\$3,105,312	\$2,204,600	\$2,650,000	\$2,411,400	\$1,974,800	\$2,205,200	\$2,252,100
% CHANGE FROM PRIOR YEAR	-45.7%	6.4%	22.1%	7.1%	35.4%	31.1%	-29.0%		9.4%	-18.1%	11.7%	2.1%
VEHICLE EXPENSES	\$76,248	\$54,187	\$40,192	\$133,181	\$112,300	\$103,088	\$53,000	\$70,000	\$54,900	\$230,000	\$89,800	\$113,300
% CHANGE FROM PRIOR YEAR	378.6%	-28.9%	-25.8%	231.4%	-15.7%	-22.6%	-48.6%		3.6%	318.9%	-61.0%	26.2%
TOTAL PLANT EXPENSES	\$3,206,006	\$3,353,046	\$3,776,485	\$3,949,591	\$4,964,200	\$4,778,661	\$3,849,000	\$4,550,000	\$4,137,200	\$3,959,300	\$4,137,300	\$4,299,700
% CHANGE FROM PRIOR YEAR	-29.3%	4.6%	12.6%	4.6%	25.7%	21.0%	-19.5%		7.5%	-4.3%	4.5%	3.9%

COMMENTS

Salaries and Wages WWTC salaries and wages reflect full staffing and projected annual salary adjustments. One senior level employee will be retiring in 2026. Vacation buyout and a new hire to replace the retiree is included. The proposed hiring of summer interns, which was halted in FY 2020-21 due to COVID, is included in FY 2026-27 and all future years.

Operation & Maintenance Planned upgrades and replacements are detailed in Exhibit 2 under codes 12B500 and 12B800. Starting with FY 2026-27, capital improvements are not included in the O&M expenses above and are shown in Exhibit 2 under 712.

Chemical costs increased after the OSEC generator reached the end of its useful life in 2023 as the District has to purchase bulk hypochlorite now. Major operation & maintenance expenses in FY 2024-25 included SCADA software platform and PLC replacement, railings and gratings identified in the 2023 Baxter & Woodman code review report, dump truck replacement, radio enhancement in the tunnels and basements at the WWTC for first responders and mitigation of the Operations Center blower room. Major operation & maintenance expenses in FY2025-26 included SCADA PLC replacement, lead remediation and equipment coating on two clarifiers, digester cleaning, wheel loader replacement, roofing, painting of the lower bar screen area, sidewalk replacement, replacement of HVAC equipment, consultant services for lockout tagout procedures and partial payment on two turboblowers.

Many WWTC operation & maintenance expenses which were identified in the five-year plan last year (2025) have been removed from the five-year plan this year (2026) as work in those areas was identified in the facility plan to be completed in the next five to ten years. This includes, but is not limited to, digester cleaning, buried natural gas piping replacement, painting, railing installation, and large equipment replacements including SCADA PLCs, the diesel storage tank, the emergency generator control panels, motor control centers (MCC), hypochlorite pumps, digester mixing systems, fiberglass hypochlorite and bisulfite tanks and raw sewage discharge valves. Pump/equipment overhauls which remain in the five-year plan in areas where facility plan work is anticipated are due to the criticality of the equipment (such as the raw sewage pumps) or because the equipment will not make it another five years (such as the grit conveyor). Another major expense which was shown in the previous year's five-year plan (2025) that has been removed in this one (2026) is chemicals for phosphorus removal. Based on progress on NDPEs permits for other DRSCW members, it is anticipated that the phosphorus limit in the District's NDPEs permit will be delayed from 2028 to 2040. In exchange, the District will continue to pay special assessments to the DRSCW for stream restoration work.

Major expenses budgeted in FY2026-27 include replacement of the Munters (i.e., filter building dehumidifier). Due to improvements in biosolids processing, the volume of biosolids to be land applied is expected to be half of what was typically land applied in previous years.

The O&M expenses (not including salaries and vehicle expenses) are higher in FY 2027-28 than the preceding year or the following three years due to major maintenance on both CHPs being expected that year based on anticipated run times.

Vehicles Vehicle costs vary based on replacement needs. Vehicle replacements are detailed in Exhibit 2 under budget code 12C226. The 6 yard dump truck, which is normally coded as equipment under 12B501, will be replaced with a pickup truck with a dump bed and plow in FY2028-29. While still sufficiently meeting the District's needs, this saves money and allows the vehicle to be used for multiple purposes.

DOWNERS GROVE SANITARY DISTRICT - FIVE YEAR FINANCIAL PLAN

**GENERAL CORPORATE FUND
FISCAL YEARS 2026-2027 to 2030-2031**

	FY 21-22 Actual	FY 22-23 Actual	FY 23-24 Actual	FY 24-25 Actual	FY 25-26 Budget	FY 25-26 Projected Actual	FY 26-27 Budget	FY 26-27 Appropriation	FY 27-28 Projected	FY 28-29 Projected	FY 29-30 Projected	FY 30-31 Projected
SUMMARY AND ANALYSIS												
EXPENSE ANALYSIS BY DEPARTMENT												
LABORATORY												
SALARIES AND WAGES	\$249,725	\$234,937	\$277,968	\$284,953	\$316,400	\$306,690	\$317,800	\$370,000	\$333,600	\$350,300	\$367,800	\$386,200
% CHANGE FROM PRIOR YEAR	3.0%	-5.9%	18.3%	2.5%	11.0%	7.6%	3.6%		5.0%	5.0%	5.0%	5.0%
OPERATION & MAINTENANCE EXPENSES	\$96,343	\$84,099	\$124,275	\$145,033	\$232,200	\$123,403	\$141,900	\$170,000	\$191,800	\$187,500	\$179,900	\$242,700
% CHANGE FROM PRIOR YEAR	54.5%	-12.7%	47.8%	16.7%	60.1%	-14.9%	15.0%		35.2%	-2.2%	-4.1%	34.9%
VEHICLE EXPENSES	\$1,461	\$24,452	\$1,798	\$700	\$57,000	\$54,787	\$2,000	\$10,000	\$2,000	\$2,000	\$2,000	\$2,000
% CHANGE FROM PRIOR YEAR	231.6%	1574.1%	-92.6%	-61.0%	8038.0%	7722.0%	-96.3%		0.0%	0.0%	0.0%	0.0%
TOTAL LABORATORY EXPENSES	\$347,528	\$343,488	\$404,042	\$430,687	\$605,600	\$484,880	\$461,700	\$550,000	\$527,400	\$539,800	\$549,700	\$630,900
% CHANGE FROM PRIOR YEAR	13.9%	-1.2%	17.6%	6.6%	40.6%	12.6%	-4.8%		14.2%	2.4%	1.8%	14.8%

COMMENTS

Salaries and Wages Projected lab salaries and wages reflect future annual salary adjustments with the laboratory supervisor and two full-time analysts. Salary and wages decreased in FY 2022-23 due to turnover at a lab analyst position.

Operation & Maintenance Consulting services to assist with pretreatment program updates and discharge permits for food manufacturers and zero-dischargers were started in FY 2024-25 and are expected to be completed in FY 2025-26. This work is being completed as recommended by EPA during their June 2023 inspection. PFAS sampling will be required when the District's NPDES permit is renewed in 2027 and is reflected in the increase in code 13B123. Other major expenditures during the five-year period include scheduled equipment replacements and renewal of the online analyzer service contracts. These are detailed in Exhibit 2 under code 13B115.

Vehicles Normal vehicle fuel and repair costs are included for the five-year period.

DOWNERS GROVE SANITARY DISTRICT - FIVE YEAR FINANCIAL PLAN

**GENERAL CORPORATE FUND
FISCAL YEARS 2026-2027 to 2030-2031**

	FY 21-22 Actual	FY 22-23 Actual	FY 23-24 Actual	FY 24-25 Actual	FY 25-26 Budget	FY 25-26 Projected Actual	FY 26-27 Budget	FY 26-27 Appropriation	FY 27-28 Projected	FY 28-29 Projected	FY 29-30 Projected	FY 30-31 Projected
SUMMARY AND ANALYSIS												
EXPENSE ANALYSIS BY DEPARTMENT												
SEWER SYSTEM												
SALARIES AND WAGES	\$457,150	\$481,062	\$540,319	\$556,147	\$577,500	\$606,670	\$599,100	\$690,000	\$629,100	\$660,600	\$693,500	\$728,100
% CHANGE FROM PRIOR YEAR	10.9%	5.2%	12.3%	2.9%	3.8%	9.1%	-1.2%		5.0%	5.0%	5.0%	5.0%
OPERATION & MAINTENANCE EXPENSES	\$1,991,418	\$1,581,228	\$3,535,967	\$2,916,018	\$2,842,800	\$2,343,051	\$1,429,700	\$1,720,000	\$1,343,000	\$1,360,400	\$1,402,900	\$1,440,600
% CHANGE FROM PRIOR YEAR	25.6%	-20.6%	123.6%	-17.5%	-2.5%	-19.6%	-39.0%		-6.1%	1.3%	3.1%	2.7%
VEHICLE EXPENSES	\$55,807	\$40,508	\$513,313	\$138,716	\$39,000	\$28,900	\$506,100	\$590,000	\$90,900	\$88,500	\$281,700	\$85,400
% CHANGE FROM PRIOR YEAR	33.2%	-27.4%	1167.2%	-73.0%	-71.9%	-79.2%	1651.2%		-82.0%	-2.6%	218.3%	-69.7%
TOTAL SEWER SYSTEM EXPENSES	\$2,504,375	\$2,102,798	\$4,589,600	\$3,610,882	\$3,459,300	\$2,978,621	\$2,534,900	\$3,000,000	\$2,063,000	\$2,109,500	\$2,378,100	\$2,254,100
% CHANGE FROM PRIOR YEAR	22.8%	-16.0%	118.3%	-21.3%	-4.2%	-17.5%	-14.9%		-18.6%	2.3%	12.7%	-5.2%

COMMENTS

Salaries and Wages The plan reflects full staffing and normal planned annual increases. Overtime for sewer system techs and inspectors is expected to be higher in FY 2025-26 than in the previous year. Issues early on in the construction of the Wroble force main contributed to this.

Operation & Maintenance Continued implementation of the Building Sanitary Service Repair Assistance Program (BSSRAP) is reflected, with the increase based on the five-year contract which was signed in FY 2022-23 and subsequent CPI adjustments. The 2023 annual increase in BSSRAP unit prices, which is based on the consumer price index, was historically high at 7.55%. The increase in collection system operation and maintenance expenses for FY 2023-24 is due to the Curtiss St lining project and the outfall repair project, which were originally budgeted in previous fiscal years, finally being constructed. The final payment for the outfall repair project was made in FY 2024-25. The District undertook a large lining project in FY 2024-25, lining part of the outfall pipe as well as sewers on Powell Ave and Odgen Ave. The FY 2024-25 expenses also include higher than historic repair expenses for the flow meters to get them all back in working condition. Lining a section of sewer on Warren Ave, another section of the outfall pipe and a section of sewer near Rogers Street will be completed by the end of FY 2025-26. The sewer pipe inspection software was replaced in FY 2025-26. With the purchase of a new TV truck, the Sewer System staff expect to be able to perform the televising the District committed to in its CMOM in-house. Therefore, the contract televising is not included in the last four years of the plan. Additional details on collection system work are found in Exhibit 2 under codes 14B113, 14B115, 14B124 and 14B900. Starting with FY 2026-27, capital improvements are not included in the O&M expenses above and are shown in Exhibit 2 under 714.

Vehicles Vehicle costs reflect fuel and normal maintenance and repairs. Future vehicle purchases are shown in Exhibit 2 under section 14C226. FY 2026-27 includes replacement of the TV truck. The full cost of the TV truck is not included under this fund as the remaining balance in the Public Benefit Fund will be used towards this purchase. Purchase of a lateral camera with the TV truck would add approximately \$180,000 to the cost of the TV truck. This was determined to be cost prohibitive, so it will not be purchased. FY 2029-30 includes the replacement of the jetter truck.

DOWNERS GROVE SANITARY DISTRICT - FIVE YEAR FINANCIAL PLAN

**GENERAL CORPORATE FUND
FISCAL YEARS 2026-2027 to 2030-2031**

	FY 21-22 Actual	FY 22-23 Actual	FY 23-24 Actual	FY 24-25 Actual	FY 25-26 Budget	FY 25-26 Projected Actual	FY 26-27 Budget	FY 26-27 Appropriation	FY 27-28 Projected	FY 28-29 Projected	FY 29-30 Projected	FY 30-31 Projected
SUMMARY AND ANALYSIS												
EXPENSE ANALYSIS BY DEPARTMENT												
LIFT STATIONS												
SALARIES AND WAGES	\$19,227	\$16,946	\$29,977	\$52,601	\$40,000	\$35,380	\$58,400	\$90,000	\$61,300	\$64,500	\$67,600	\$71,000
% CHANGE FROM PRIOR YEAR	48.1%	-11.9%	76.9%	75.5%	-24.0%	-32.7%	65.1%		5.0%	5.2%	4.8%	5.0%
OPERATION & MAINTENANCE EXPENSES	\$294,073	\$327,751	\$324,967	\$291,898	\$758,100	\$536,211	\$585,300	\$700,000	\$472,300	\$541,400	\$481,900	\$536,400
% CHANGE FROM PRIOR YEAR	48.8%	11.5%	-0.8%	-10.2%	159.7%	83.7%	9.2%		-19.3%	14.6%	-11.0%	11.3%
TOTAL LIFT STATION EXPENSES	\$313,300	\$344,697	\$354,943	\$344,500	\$798,100	\$571,591	\$643,700	\$790,000	\$533,600	\$605,900	\$549,500	\$607,400
% CHANGE FROM PRIOR YEAR	48.8%	10.0%	3.0%	-2.9%	131.7%	65.9%	12.6%		-17.1%	13.5%	-9.3%	10.5%

COMMENTS

Salaries and Wages The budget reflects salary adjustments based on the proportion of recent time spent on lift stations for engineering and maintenance staff. The higher salary for FY 2023-24 and FY 2024-25 and the continued salary through the following five years reflects the anticipated shift in staff time from the wastewater treatment center to the lift stations due to planned lift station projects, which are detailed in Exhibit 2.

Operation & Maintenance Major operation & maintenance expenses in FY 2025-26 include installation of a bypass manifold and replacement of suction valves at the Northwest Lift Station (NWLS) and pump overhauls at NWLS and Hobson Lift Station (LS). Due to slow progress with ComEd, the ATO replacement at Hobson LS, which was budgeted for FY 2025-26, is expected to be delayed until FY 2027-28. It has been moved out of code 15B500 and into code 715. Replacement of the stairs at the NWLS, which was budgeted in FY 2025-26, has been moved to FY 2026-27.

Planned expenses for the lift stations are shown in Exhibit 2 under 15B113, 15B500 and 15B800. Major expenses include a motor replacement at Hobson LS. Historically, pump overhauls have been included in the five-year plan based on age of the pump and/or the date of the last overhaul, in case the need for the overhaul becomes eminent. Typically, however, the District has only needed to perform one overhaul on the smaller pumps annually and has been able to delay the other overhauls. Rather than budget multiple overhauls for the smaller pumps annually, a contingency has been added that should cover overhauling one of the smaller pumps. Due to the criticality of the larger pumps at the Hobson LS and the NWLS, overhauls for these pumps need to be completed before it becomes an emergency and are therefore still planned separately.

Starting in FY 2026-27, capital improvements will no longer be included in the O&M expenses above and are shown in Exhibit 2 under 715.

DOWNERS GROVE SANITARY DISTRICT - FIVE YEAR FINANCIAL PLAN

**GENERAL CORPORATE FUND
FISCAL YEARS 2026-2027 to 2030-2031**

	FY 21-22 Actual	FY 22-23 Actual	FY 23-24 Actual	FY 24-25 Actual	FY 25-26 Budget	FY 25-26 Projected Actual	FY 26-27 Budget	FY 26-27 Appropriation	FY 27-28 Projected	FY 28-29 Projected	FY 29-30 Projected	FY 30-31 Projected
SUMMARY AND ANALYSIS												
EXPENSE ANALYSIS BY DEPARTMENT												
INSURANCE AND EMPLOYEE BENEFITS												
TOTAL INSURANCE/EMPLOYEE BENEFITS	\$1,245,319	\$1,250,150	\$1,200,593	\$1,249,720	\$1,469,000	\$1,425,700	\$1,610,000	\$1,850,000	\$1,702,500	\$1,814,000	\$1,925,500	\$2,044,500
% CHANGE FROM PRIOR YEAR	6.6%	0.4%	-4.0%	4.1%	17.5%	14.1%	12.9%		5.7%	6.5%	6.1%	6.2%

COMMENTS

Projected expenses for insurance and employee benefits reflect the following factors:

1. An expected increase in liability and property premiums of 25% is budgeted for FY 2026-27. Annual net increases of 8% are shown thereafter. The increase for FY 2026-27 is expected to be higher than normal due to the District making three claims in FY 2025-26.
2. An increase of 15% for employee group medical was included for FY 2026-27 at the recommendation of the District's broker. A 5% increase was included for dental in FY 2026-27. No increase was included for vision in FY 25-26 as the current rate guaranteed through 2028. Increases of 8% for employee group medical, 5% for dental and 0% for vision are included for each year thereafter.
3. IMRF contributions are expected to decrease over the next five years based on IMRF's growth projections.
4. No change is expected in the District's social security contribution rate. The overall social security expenses were calculated using the proposed annual increases in wages.

DOWNERS GROVE SANITARY DISTRICT - FIVE YEAR FINANCIAL PLAN

EXHIBIT 1

**GENERAL CORPORATE FUND
FISCAL YEARS 2026-2027 to 2030-2031**

	FY 21-22 Actual	FY 22-23 Actual	FY 23-24 Actual	FY 24-25 Actual	FY 25-26 Budget	FY 25-26 Projected Actual	FY 26-27 Budget	FY 26-27 Appropriation	FY 27-28 Projected	FY 28-29 Projected	FY 29-30 Projected	FY 30-31 Projected
SUMMARY AND ANALYSIS												
EXPENSE ANALYSIS												
CAPITAL IMPROVEMENTS												
ADMINISTRATION							\$0	\$0	\$0	\$0	\$0	\$0
% CHANGE FROM PRIOR YEAR												
WASTEWATER TREATMENT CENTER							\$1,997,300	\$2,400,000	\$2,297,800	\$11,870,700	\$25,555,600	\$24,918,500
% CHANGE FROM PRIOR YEAR									15.0%	416.6%	115.3%	-2.5%
SEWER SYSTEM							\$234,800	\$280,000	\$402,300	\$481,600	\$3,098,100	\$3,098,100
% CHANGE FROM PRIOR YEAR									71.3%	19.7%	543.3%	0.0%
LIFT STATIONS							\$2,084,200	\$2,500,000	\$1,377,200	\$3,065,200	\$103,400	\$100,200
% CHANGE FROM PRIOR YEAR									-33.9%	122.6%	-96.6%	-3.1%
TOTAL CAPITAL IMPROVEMENTS							\$4,316,300	\$5,180,000	\$4,077,300	\$15,417,500	\$28,757,100	\$28,116,800
% CHANGE FROM PRIOR YEAR									-5.5%	278.1%	86.5%	-2.2%

COMMENTS

ADMINISTRATION No major capital improvements are planned for the Administration Building in the next five years.

WWTC Planned capital improvements for the WWTC are detailed under code 712 in Exhibit 2. Major planned improvements in FY 2026-27 include the balance of the turboblower project and lead remediation/equipment coating for an intermediate clarifier. The design engineering for the Facility Plan Phase 1 and Phase 2 projects is spread across all five years. Construction of the Phase 1 project is shown to start in FY 2028-29 and includes replacement of aging infrastructure for the digestion processes, the emergency generators, the bar screens and the dewatering process.

SEWER SYSTEM Planned capital improvements for the Sewer System are detailed under code 714 in Exhibit 2. Design of the Maple Grove Bridge project is expected to finish in FY 2026-27 and construction to be completed in FY 2027-28. Lining of concrete sewers and full replacement of one cast iron sewer is planned for FY 2029-30 and FY 2030-31 with design in FY 2028-29.

LIFT STATIONS Planned capital improvements for the WWTC are detailed under code 715 in Exhibit 2. Major planned improvements in FY 2026-27 include replacement of the Butterfield LS. The balance of the Improvement Fund, which will be moved into the General Corporate Fund, was set aside to pay for this work. During the preliminary design, a couple of significant items were discovered to have been missed in cost estimate in the LS replacement report, resulting in the higher anticipated cost shown in Exhibit 2 and the cost being spread across two fiscal years. Other major capital improvements include concrete repair at the Earlston LS and the ATO replacement at the Hobson LS in FY 2027-28 and replacement of the College LS and NWLS MCC in FY 2028-29. The MCC replacement was moved out one year from what is shown in the Facility Plan due to the extra anticipated expenses for the Butterfield LS.

**DOWNERS GROVE SANITARY DISTRICT
MAJOR REPLACEMENTS AND PURCHASES BY BUDGET CODE
FISCAL YEARS 2026-27 TO 2030-31**

EXHIBIT 2

	FY 26-27	FY 27-28	FY 28-29	FY 29-30	FY 30-31
OPERATIONS & MAINTENANCE					
11B115 (ADMIN-Eqpt/Eqpt Repair)					
1. Data server replacement		35,000		35,000	
2. Network-attached storage replacement			10,000		
3. Accounting system programming	4,000				
4. Virtual servers OS upgrade/surveillance server migration	15,000				
5. Website redesign	5,000				
Annual Totals	\$24,000	\$35,000	\$10,000	\$35,000	\$0
11B118 (ADMIN-Building & Grounds)					
1. Ceiling tile replacement	7,500				
2. Chair replacement	6,000	1,000			
3. Landscaping	5,000				
Annual Totals	\$18,500	\$1,000	\$0	\$0	\$0
11B124 (ADMIN-Contract Services)					
1. Consultant review of facility plan	20,000				
Annual Totals	\$20,000	\$0	\$0	\$0	\$0
11B137 (ADMIN-Dues/Subscriptions)					
1. National Association of Clean Water Agencies	1,200	1,250	1,250	1,300	1,350
2. Illinois Association of Wastewater Agencies	4,400	4,550	4,650	4,800	4,950
3. Midwest Biosolids Association	1,750	1,800	1,850	1,900	1,950
Annual Totals	\$7,350	\$7,600	\$7,750	\$8,000	\$8,250
11C226 (ADMIN-Vehicle Purchases)					
1. Administration vehicles			32,500		
Annual Totals	\$0	\$0	\$32,500	\$0	\$0
12B113 (WWTC-Emergency/Safety Eqpt)					
1. Arc Flash Study			20,300		
2. Lockout tagout equipment	2,500				
Annual Totals	\$2,500	\$0	\$20,300	\$0	\$0
12B124 (WWTC-Contract Services)					
1. DRSCW membership/stream restoration	250,600	258,100	265,800	273,800	286,900
Annual Totals	\$250,600	\$258,100	\$265,800	\$273,800	\$286,900
12B130 (WWTC-NPDES Permit Fees)					
1. Annual permit fees	53,000	53,000	53,000	53,000	53,000
Annual Totals	\$53,000	\$53,000	\$53,000	\$53,000	\$53,000
12B131 (WWTC-Sludge Hauling/Disposal Services)					
1. Class B land application	65,000	67,600	70,300	73,100	76,000
Annual Totals	\$65,000	\$67,600	\$70,300	\$73,100	\$76,000
12B500 (WWTC-Eqpt/Eqpt Repair)					
1. Raw sewage pumping					
a. Raw sewage/excess flow pump overhaul	12,500	13,000	13,500	14,000	
2. Grit removal system					
a. Conveyor parts/maintenance	20,000				
b. Grit classifier overhauls	8,000	8,000			
c. Grit pump overhaul	8,100			8,900	
d. Grit cyclone liner replacements				23,800	
3. Primary treatment					
a. Sludge grinder overhaul		7,600			
b. Sludge pump replacement				23,500	24,250

**DOWNERS GROVE SANITARY DISTRICT
MAJOR REPLACEMENTS AND PURCHASES BY BUDGET CODE
FISCAL YEARS 2026-27 TO 2030-31**

EXHIBIT 2

	FY 26-27	FY 27-28	FY 28-29	FY 29-30	FY 30-31
O&M 12B500 CONT'D					
4. Secondary treatment					
a. Secondary clarifier main gear replacement		26,000	26,800		
b. Fine bubble diffuser replacement		34,000			
5. Intermediate clarifiers					
a. Intermediate sludge pump overhaul			9,250		
b. Actuator replacements	29,500				
6. Sand filters					
a. Waste washwater pump overhaul	6,250				
b. Waste washwater piping and valve replacement	7,500				
7. Disinfection equipment					
a. Hypochlorite feed pump replacement parts	20,000				
8. Excess flow tanks					
a. Clarifier scum trough replacement		20,000			
b. Clarifier scraper blade/roller wheel replacements	20,000				
c. Sludge collector replacement	8,750	9,050	9,450	9,850	
d. Bridge rail realignment	20,000				
e. Overhaul sludge pumps			9,750		
f. Compressor replacement					10,100
9. Sludge concentration					
a. Concentrator main gear reducers		26,500	27,300		
b. Concentrator sludge pump replacement		16,000			
c. WAS thickener feed pump replacement			16,500		
d. WAS thickener screw and bushing replacement			16,550		
e. TWAS pump replacement	15,500				
10. Sludge digestion					
a. Digester mixing compressor/pump overhaul	10,500				
b. Sludge recirculation/transfer pump overhaul	5,750	6,000			
c. Grease grinder overhaul	6,250	6,500			7,000
d. Grease pump replacement	16,000				
11. Sludge dewatering system					
a. Belt press conveyor liner maintenance	12,000				
12. Biosolids aging and disposal					
a. Wheel loader replacement		150,000			
b. Auger rebuilds	18,400	19,100	19,900	20,700	21,500
c. Curtiss lagoon pump replacement	10,300				
d. Curtiss lagoon valve replacement	5,000				
e. Skid steer replacement				80,000	
13. Maintenance/utilities					
a. Maintenance Services Building equipment	11,750	1,300	8,500		46,100
b. Replace portable pump	9,500				
c. Main switchgear maintenance		14,250			
d. CHP Engine/Generator overhaul	14,000	296,750	29,500	140,150	211,650
e. Asset/maintenance management software replcmnt		40,000			
f. Yard piping repairs	45,400	47,200	49,100	51,100	53,100
Annual Totals	\$340,950	\$741,250	\$236,100	\$372,000	\$373,700
12B800 (WWTC-Building & Grounds)					
1. HVAC replacements				5,250	
a. Munters dehumidifier	240,000				
2. Tuckpointing	10,000	10,000	10,000	5,000	5,000
3. Floor drain	6,500			4,500	
4. Walnut tree pruning	6,650			6,900	
Annual Totals	\$263,150	\$10,000	\$10,000	\$21,650	\$5,000

**DOWNERS GROVE SANITARY DISTRICT
MAJOR REPLACEMENTS AND PURCHASES BY BUDGET CODE
FISCAL YEARS 2026-27 TO 2030-31**

EXHIBIT 2

	FY 26-27	FY 27-28	FY 28-29	FY 29-30	FY 30-31
O&M CONT'D					
12C226 (WWTC-Vehicle Purchases)					
1. Operations supervisor truck				30,900	
2. Maintenance supervisor truck			29,750		
3. Electric cart	20,000			22,000	
4. OPS/Maintenance/Electrical trucks		20,600	4,650		75,000
5. Biosolids truck w/dump bed & plow			160,000		
Annual Totals	\$20,000	\$20,600	\$194,400	\$52,900	\$75,000
13B115 (LAB-Eqpt/Eqpt Repair)					
1. Autosampler replacement	8,800				
2. Autoclave				15,000	
3. Incubators			9,000	3,000	9,000
4. pH/Mult-function Meter			6,000		
5. TSS Drying Oven		3,500			
6. Amtax/Phosphax/Filtrax Service Partnership		45,000			51,000
7. Balances				9,000	6,000
8. Lab Grade Water System			15,000		
9. Glassware Washer					15,000
Annual Totals	\$8,800	\$48,500	\$30,000	\$27,000	\$81,000
14B113 (SEWER SYSTEM-Emer/Safety Eqpt)					
1. Gas Meters	3,000				
Annual Totals	\$3,000	\$0	\$0	\$0	\$0
14B115 (SEWER SYSTEM-Eqpt/Eqpt Repair)					
1. House service inspection camera and monitor		17,500			
Annual Totals	\$0	\$17,500	\$0	\$0	\$0
14B124 (SEWER SYSTEM-Contract Services)					
1. Contract Televising	130,000				
Annual Totals	\$130,000	\$0	\$0	\$0	\$0
14B900 (SEWER SYSTEM-System Repairs)					
1. Structural/O&M					
a. Main sewers	75,000	75,000	75,000	75,000	75,000
b. Manholes	50,000	50,000	50,000	50,000	50,000
c. Building sanitary services	960,000	990,000	1,025,000	1,060,000	1,095,000
2. I/I Program	50,000	50,000	50,000	50,000	50,000
3. Outfall O&M	5,000	5,000	5,000	5,000	5,000
Annual Totals	\$1,140,000	\$1,170,000	\$1,205,000	\$1,240,000	\$1,275,000
14C226 (SEWER SYSTEM-Vehicle Purchases)					
1. Inspection/technician vans/trucks		52,000	48,000	54,000	40,000
2. Supervisor truck					
3. Combination vacuum/jet truck				180,000	
4. TV truck (partially paid through Public Benefit Fund)	500,000				
Annual Totals	\$500,000	\$52,000	\$48,000	\$234,000	\$40,000
15B113 (LIFT STATIONS-Emergency/Safety Eqpt)					
1. Arc Flash Study			15,000		
Annual Totals	\$0	\$0	\$15,000	\$0	\$0
15B500 (LIFT STATIONS-Eqpt/Eqpt Repair)					
1. Butterfield lift station					
2. Centex lift station					
3. College lift station					
a. Pump overhaul		incl'd in contingency			
4. Earlston lift station					
a. Pump overhaul/guiderail replacement			37,000		

**DOWNERS GROVE SANITARY DISTRICT
MAJOR REPLACEMENTS AND PURCHASES BY BUDGET CODE
FISCAL YEARS 2026-27 TO 2030-31**

EXHIBIT 2

	FY 26-27	FY 27-28	FY 28-29	FY 29-30	FY 30-31
O&M 15B500 CONT'D					
5. Hobson lift station					
a. Pump overhaul		19,600	20,200		
b. Motor overhaul	11,000	11,300	11,700		
c. Motor replacement	105,000				
d. Switchgear PM	8,700				
e. Mixing system compressor replacement					10,200
6. Liberty Park lift station					
a. Pump overhaul	incl'd in contingency				
7. Northwest lift station					
a. Pump overhaul	15,000	13,500	14,000	16,500	
b. VFD replacement	incl'd in contingency				
8. Venard lift station					
a. Pump overhaul	incl'd in contingency				
9. Wroble lift station					
a. Pump overhaul	11,300				
10. General maintenance					
a. Emergency maintenance contingency (pumps/VFDs)	20,000	20,000	20,000	20,000	20,000
b. Portable pump replacements					35,000
c. Portable pump overhaul	8,400	8,600			
Annual Totals	\$179,400	\$73,000	\$102,900	\$36,500	\$65,200
15B800 (LIFT STATIONS-Building & Grounds)					
1. Cathodic protection testing	2,800			3,000	
2. Wroble elevator overhaul					26,500
3. Stairs, railings, gratings repair/replacement	25,000				
4. Northwest Lift Station sump pit rehab	3,200				
Annual Totals	\$31,000	\$0	\$0	\$3,000	\$26,500
Subtotal - Operation & Maintenance	\$3,057,250	\$2,555,150	\$2,301,050	\$2,429,950	\$2,365,550
CAPITAL IMPROVEMENTS					
712 (WASTEWATER TREATMENT CENTER)					
1. Turboblenders	444,300				
2. Intermediate Clarifier protective coatings & lead rem.	133,250				
3. Concentrator protective coatings		20,750	21,500		
4. Effluent division box concrete slab replacement	32,000				
5. Roof repairs	9,500	36,200	16,400	15,000	21,800
6. Road / sidewalk repair	45,000	15,000	10,000	10,000	10,000
7. Window / door replacement	32,750	35,450		53,000	6,400
8. Painting		150,000	110,800		15,000
9. HVAC replacements		18,800			
10. Main gate replacement			40,000		
11. Facility Plan Phase 1 Improvements					
a. Design Engineering	1,271,600	1,085,800	723,800		
b. Construction Contracts and Purchases			9,535,500	22,249,500	22,249,500
c. Construction Engineering			476,900	1,271,600	1,112,700
12. Facility Plan Phase 2 Improvements - Design Eng		906,900	906,900	1,927,600	1,474,200
13. IEPA ARRA loan payment	28,900	28,900	28,900	28,900	28,900
Annual Totals	\$1,997,300	\$2,297,800	\$11,870,700	\$25,555,600	\$24,918,500
714 (SEWER SYSTEM)					
1. Maple Grove Bridge replacement	53,200	220,700			
2. Facility Plan identified sewer lining/replacement			300,000	2,916,500	2,916,500
3. IEPA ARRA loan payment	181,600	181,600	181,600	181,600	181,600
Annual Totals	\$234,800	\$402,300	\$481,600	\$3,098,100	\$3,098,100

**DOWNERS GROVE SANITARY DISTRICT
MAJOR REPLACEMENTS AND PURCHASES BY BUDGET CODE
FISCAL YEARS 2026-27 TO 2030-31**

EXHIBIT 2

	FY 26-27	FY 27-28	FY 28-29	FY 29-30	FY 30-31
CAPITAL CONT'D					
715 (LIFT STATIONS)					
1. Butterfield Lift Station replacement	1,888,000	472,000			
2. College Lift Station replacement		157,000	2,294,000		
3. Earliston wetwell concrete repair	34,000	371,000			
4. Hobson ATO replacement		150,000			
5. Northwest Lift Station MCC replacement		44,000	623,000		
6. Northwest Lift Station access road	25,000	25,000			
7. Painting		60,000	55,000	10,200	7,000
8. Roof replacements	22,000	5,000			
9. Fence replacement	22,000				
10. IEPA ARRA loan payment	93,200	93,200	93,200	93,200	93,200
Annual Totals	\$2,084,200	\$1,377,200	\$3,065,200	\$103,400	\$100,200
Subtotal - Capital Improvements	\$4,316,300	\$4,077,300	\$15,417,500	\$28,757,100	\$28,116,800
GRAND TOTAL	\$7,373,550	\$6,632,450	\$17,718,550	\$31,187,050	\$30,482,350

GENERAL CORPORATE FUND REVENUES

Summary

General Corporate Fund revenues are detailed on the last page of Exhibit 1, including actual revenues for the last five years and budgeted revenues for the next five years. The existing revenue sources are inadequate to fund the expenditure levels recommended in this plan, and therefore loans or bonds will be needed, as described in further detail below.

Analysis by Revenue Type

Property Taxes

The property tax levy is included in the General Corporate Fund and is utilized for sanitary sewer system repairs and replacements. It is proposed that these levies be increased by 5% each year. The amount of future levies is limited in accordance with the tax cap limitation, which reflects the approved consumer price index for the preceding 12-month calendar year. The following summarizes the actual increases in property tax received in comparison to the 5% increase that was levied each year.

<u>Year Billed</u>	<u>Actual Increase</u>
2016	1.65%
2017	1.70%
2018	3.25%
2019	3.17%
2020	3.01%
2021	3.63%
2022	4.63%
2023	5.07%
2024	5.19%
2025	4.69%

It is expected that the consumer price index will be below 5% this year and in future years. Budgeted increases of 3% each year are conservatively shown over the 5-year planning period.

User Receipts

This plan reflects an increase in the user rate from \$3.25 to \$3.65 per 1,000 gallons of metered water consumption in FY 2026-27. User rate increases are anticipated for each of the subsequent four years as shown in Exhibit 1 and Exhibit 3. User receipts during FY 2025-26 are projected at \$5,482,079. This estimate of billable flow compares with recent experience as indicated below:

<u>Fiscal Year</u>	<u>Net Billable Flow (MGD)</u>	<u>Summer Usage Adjustments (\$)</u>
2005-06	6.645	296,891
2006-07	6.236	125,215
2007-08	6.223	183,910
2008-09	5.893	112,621
2009-10	5.913	110,369
2010-11	5.753	112,363
2011-12	5.633	107,538
2012-13	5.768	251,934
2013-14	5.537	109,116
2014-15	5.242	60,919
2015-16	5.257	68,643
2016-17	5.243	82,814
2017-18	5.291	139,711
2018-19	5.121	94,995
2019-20	4.960	76,759
2020-21	4.992	187,250
2021-22	5.067	160,930
2022-23	4.948	158,671
2023-24	4.889	191,578
2024-25	4.795	224,710
2025-26	4.799*	327,184**

*Projected for final three months

**FY2025-26 summer adjustment was higher than it should have been due an error in the calculation setup in the new accounting system.

The downward trend in billable flow reversed in FY 2020-21, likely due to customers being at home during the COVID pandemic and then started again in FY 2022-23. FY 2026-27 projections of user receipts are based on a billable flow of 4.747 MGD, which represents a billable flow 1.1% less than the FY 2025-26 levels. Water supply utilities' efforts at reducing water consumption and increased use of low-flow fixtures are expected to continue to result in future reductions in billable flow. After FY 2025-26, this plan reflects a 1.0% per year reduction in billable flow consistent historic trends.

Surcharges

Surcharge rates for discharges in excess of normal domestic waste strengths (200 mg/l BOD and 250 mg/l TSS) are proposed to increase for an average surcharge customer by an average of 10.6% per year over the five-year period. These increases will gradually bring the per pound cost of treating BOD and TSS closer to the per pound costs that non-surcharge customers pay.

Plan Review Fees

Plan review fees are assessed based upon the estimated construction cost of proposed sanitary sewer extensions. These fees are not expected to change over the next few years.

Construction Inspection Fees

Construction inspection fees represent the cost of inspections by District personnel of sanitary sewer extensions. The total fees collected is not expected to change over the next five years.

Permit Inspection Fees

The cost of inspections by District personnel of service connections and new building construction is recovered from permit inspection fees. The total fees collected is not expected to change over the next five years.

Interest on Investments

Interest is estimated based on investing three quarters the average fund balance each year at an interest rate of roughly 4% over the five-year period.

Sewer Permit Fees

Sewer permit fees (or tap-in fees) are charged for all connections to the District. Historically, these were collected to cover construction, expansion and extension of the wastewater treatment plant facilities and held in the Construction Fund. With the consolidation of funds, this revenue will now go into the General Corporate Fund. The ordinance will need to be modified to include capital improvements to the WWTC in the uses for these fees. While the fees are increased annually based on the Engineering New Record Construction Cost Index, the total fees collected is shown to remain stable at \$250,000 per year across the five-year period as this is development driven and variable.

Trunk Sewer Service Charges

Trunk sewer service charges are charged for all connections to the District. Historically, these were collected to cover construction, expansion and extension of trunk sewer facilities and held in the Improvement Fund. With the consolidation of funds, this revenue will now go into the General Corporate Fund. The ordinance will need to be modified to include capital improvements to the collection system in the uses for these fees. While the fees are increased annually based on the Engineering New Record Construction

Cost Index, the total fees collected is shown to remain stable at \$100,000 per year across the five-year period as this is development driven and variable.

Sampling and Monitoring Charges

Sampling and monitoring charges are assessed to all users subject to surcharge or pretreatment to recover the costs to sample and analyze wastewater from these users and are projected to increase as the cost to provide these services increases.

Replacement Taxes

Personal property replacement taxes received from the State, estimated at \$90,000 per year for FY 2026-27 and projected to continue at this level, will be used to fund sewer system repairs.

Miscellaneous

Miscellaneous revenues include revenues from levying and collecting special assessments, fees to administer recapture agreements, and costs received for other District services. These revenues are estimated at \$4,000 each year.

Sale of Electricity

Electricity produced by the CHP engines in excess of what is used at the WWTC flows onto the electric utility's distribution system. The excess generation is credited on the utility invoices, offsetting distribution expenses. The utility will send the District a check for any additional credit above what offsets the distribution expenses. Initially, only checks received from the utility were applied to this code. Starting in FY 2024-25, the portion of the electricity sales which offset the distribution expenses was also coded to the sale of electricity.

No revenue was posted to the sale of electricity code in FY 2023-24. The CHPs had significant downtime that year for maintenance, and the utility had significant increases in rates and fees, resulting in the excess electricity never exceeding the expenses on the utility invoices.

Revenue in FY 2025-26 is low because one CHP unit was out of service for most of the year.

Given the frequent down time on the CHP units, the sale of electricity in the next five years is estimated conservatively low.

Sale of Property

Sale of vehicles except those that are traded in, sale of cell phones and sale of miscellaneous property are included in this revenue source. The anticipated revenues vary from year to year, following the proposed vehicle and cell phone replacements.

Television Inspection Fees

Television inspection fees are assessed to developers for the costs of televising new sewers prior to the expiration of the one-year warranty period.

Lease Payments

During FY 1996-97, the District signed a lease with the Village of Downers Grove for District property located on Walnut Avenue, adjacent to the Village's public works facility. The lease agreement provides for lease payments by the Village to the District.

Monthly Service Fees

Monthly fees are proposed to remain at the current rate of \$21.00 for the entire five-year period.

Grease Waste

Hauled restaurant grease trap waste continues to be accepted for treatment at the WWTC. The fee collected for this waste increased by 20% in FY 2023-24 after having been constant for over a decade. The expected increase in revenue was not realized, however, as the accepted amount of grease was reduced during digester cleaning and CHP equipment maintenance and was eliminated on the weekends. The fee increased by 17% in FY 2024-25 to \$70 per 1,000 gallons. The anticipated revenues shown in Exhibit 1 included fee increases to \$75 per 1,000 gallons in FY28-29 and \$80 per 1,000 gallons in FY30-31.

While the rates are planned to be increased, the total grease waste revenue is shown to decrease in FY 2029-30 and FY 2030-31. This is due to expected impacts while the digester complex is under construction. Staff intend to continue to take as much grease as possible during construction, but there will be times when it cannot be accepted.

Interfund Transfer

The historic sources of revenue for the Construction Fund and the Improvement Fund were not sufficient to meet the needs of those funds, and annual transfers from the General Corporate Fund to cover shortages in those funds began in FY 2021-22. The District's auditor instructed District staff to handle these transfers as negative revenue

under the General Corporate Fund. A total of \$3,875,000 was transferred between FY2021-22 and FY2025-26.

With the consolidation of funds described herein, a total of \$4,662,020 is expected to be transferred into the General Corporate Fund from the Construction Fund and the Improvement Fund in FY 2026-27. This is an estimated amount based on the FY 2025-26 projected actual revenues and expenses in each fund. Regardless, the total amount remaining in each fund at the end of FY 2025-26 will be transferred into the General Corporate Fund at the beginning of FY 2026-27.

Renewable Energy Credits

Renewable energy credits can be sold as they are generated by the CHP equipment. The high revenue collected in FY 2025-26 is from selling three years of RECs for CHP 2, which we had not been able to sell RECs for in the past. The projected revenue from this fund is conservatively low due to the variability of market pricing and the CHPs being in service.

Loan/Bond Disbursements

A new revenue code for disbursements from loans or bonds is shown to be created in FY 2028-29. The loan/bond disbursements shown in the last three years of the five-year period are to cover the anticipated construction and construction engineering expenses for the WWTC Phase 1 Improvements project, the College LS replacement, a large sewer lining project and replacement of a cast iron sewer. These are projects identified in the draft Facility Plan which is expected to be finalized in early 2026.

Grants and Incentives

The Community Grant Funding for the Curtiss St lining project, which was \$1,080,000, was received in FY 2023-24. The \$509,881 grant shown in FY 2024-25 was reimbursement through the DuPage County LARPA grant program for a portion of the outfall repair project expenses.

Annual Residential Charges

The District's annual residential charge for wastewater collection and treatment includes user charges, the monthly service charge and the property tax levy for sewer rehabilitation, as detailed in Exhibit 3. With the proposed user rate increase and expected property tax increase in FY 2026-27, the cost of service for an average residential customer is expected to be 6.5%. The projected cost of service for an average residential customer in the last four years of the plan is 4.0% annually, which is consistent with the inflation used to project expenses. The proposed increases in the last four years of the plan will be reevaluated as financing options are evaluated for the capital improvements identified in the draft Facility Plan.

**DOWNERS GROVE SANITARY DISTRICT
ANNUAL RESIDENTIAL CHARGES FOR WASTEWATER COLLECTION AND TREATMENT SERVICES**

EXHIBIT 3

	FY 21-22 Actual	FY 22-23 Actual	FY 23-24 Actual	FY 24-25 Actual	FY 25-26 Actual	FY 26-27 Budgeted	FY 27-28 Projected	FY 28-29 Projected	FY 29-30 Projected	FY 30-31 Projected
USER CHARGES										
RATE PER 1000 GALS	\$1.95	\$2.05	\$2.25	\$2.75	\$3.25	\$3.65	\$3.91	\$4.18	\$4.46	\$4.75
AVERAGE ANNUAL USAGE	96,000	96,000	96,000	96,000	96,000	96,000	96,000	96,000	96,000	96,000
ANNUAL USER CHARGES	\$187.20	\$196.80	\$216.00	\$264.00	\$312.00	\$350.40	\$375.36	\$401.28	\$428.16	\$456.00
PROPERTY TAXES										
YEAR TAXES PAID	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
MEDIAN TAXABLE ASSESSED VALUE	\$104,575	\$106,940	\$109,290	\$113,800	\$123,100	\$135,930	\$140,008	\$144,208	\$148,534	\$152,990
DISTRICT TAX RATE	0.0390	0.0391	0.0402	0.0407	0.0394	0.0368	0.0368	0.0368	0.0368	0.0368
ANNUAL TAXES PAID	\$40.78	\$41.81	\$43.93	\$46.32	\$48.50	\$50.02	\$51.52	\$53.07	\$54.66	\$56.30
MONTHLY SERVICE FEE										
MONTHLY SERVICE FEE	\$17.00	\$19.00	\$20.00	\$20.00	\$21.00	\$21.00	\$21.00	\$21.00	\$21.00	\$21.00
ANNUAL SERVICE FEE	\$204.00	\$228.00	\$240.00	\$240.00	\$252.00	\$252.00	\$252.00	\$252.00	\$252.00	\$252.00
TOTAL ANNUAL COST	\$431.98	\$466.61	\$499.93	\$550.32	\$612.50	\$652.42	\$678.88	\$706.35	\$734.82	\$764.30
TOTAL MONTHLY COST	\$36.00	\$38.88	\$41.66	\$45.86	\$51.04	\$54.37	\$56.57	\$58.86	\$61.24	\$63.69
ANNUAL PERCENT CHANGE	3.4%	8.0%	7.1%	10.1%	11.3%	6.5%	4.1%	4.0%	4.0%	4.0%
TEN YEAR AVERAGE ANNUAL PERCENT CHANGE	3.6%	4.3%	4.7%	5.4%	6.1%	6.1%	6.0%	6.0%	5.8%	5.8%

FY 26-27 user charge rate is proposed to be passed at the March 17, 2026 Board of Trustees meeting.
FY 27-28 to FY 30-31 user charge rates and monthly service fees are projected only and will be re-evaluated in subsequent years.

GENERAL CORPORATE FUND FUND BALANCE

Summary

Projected fund balance levels are presented on the last page of Exhibit 1. The projected fund balance of the consolidated General Corporate Fund as of April 30, 2027 is \$12,771,211.

Per the District's Fund Balance/Net Assets Policy, the minimum unrestricted fund balance should be maintained at 25% of annual operating expenditures. The District's Fund Balance/Net Assets Policy also states that the fund balance needs to consider committed, restricted or assigned funds for construction of capital improvements projects. At the end of FY 2026-27, the ending fund balance is projected to be at 117% of the O&M expenses, which is approximately \$10,000,000 in excess of the 25%. The excess fund balance above the target 25% will be used towards the capital improvements identified in the five-year plan which are not planned to be paid for by the projected loan/bond disbursements. The total of the proposed capital improvements which are not expected to be paid for with a loan or bond is \$11,346,000.

The excess fund balance at the end of FY 2030-31 is projected to be at 177% of the O&M expenses. The excess fund balance in future years above the target 25% will be used towards the loan/bond payments as well as additional capital improvements identified in the Facility Plan.

Additional information on potential future capital projects is provided under Projects not Included in the Plan, which is the last section of the plan.

CONSTRUCTION FUND

Summary

A summary of the revenues and expenses for the last five years and the next five years for the Construction Fund is provided in Exhibit 4.

The Construction Fund was created to collect funds to be utilized for improvements and expansions to the WWTC. The historic source of revenue to the Construction Fund was sewer permit fees, which is directly related to development activity within the District. Development in the District is minimal compared to when this fund was created. The main need for this fund, which was to expand the WWTC, no longer exists. The ultimate build-out population equivalent (PE) which would be served by the District is approximately 84,000. At a rate of 100 gallons per day per PE, the existing capacity of the WWTC at 11.0 MGD is more than sufficient to serve this PE. This fund will therefore be consolidated into the General Corporate Fund, as described earlier herein, and the sewer permit fees will be used for capital improvements to the WWTC.

Revenues

With the consolidation of funds described herein, a total of \$2,954,856 is expected to be transferred into the General Corporate Fund from the Construction Fund. This is an estimated amount based on the FY 2025-26 projected actual revenue and expenses. Regardless, the total amount remaining in the fund at the end of FY 2025-26 will be transferred at the beginning of FY 2026-27.

Expenses

IEPA loan repayment

Repayments to IEPA associated with ARRA-funded treatment plant projects which were being repaid from this fund will be moved to the General Corporate Fund starting in FY 2026-27.

Gas detection and alarming systems

The final payment on this project is expected to be made in FY 2025-26.

Digester gas safety equipment

This project was budgeted to include installation of digester gas safety equipment throughout the WWTC (as recommended in the B&W 2023 code review report) and to replace the waste gas burners. A portion of the digester gas safety equipment will be purchased in FY 2025-26. Purchase and installation of the remaining digester gas safety equipment and the waste gas burners will be delayed and completed with the WWTC Phase 1 Improvements identified in the Facility Plan.

Chemical feed system (phosphorus removal)

Design of a chemical feed system for the addition of phosphorus removing chemicals was budgeted for in FY 2025-26. Compliance with a phosphorus limit by 2028 is a requirement within the WWTC's current NPDES permit. The IEPA recently placed on public notice the NPDES permits of two DuPage River Salt Creek Workgroup (DRSCW) members which incorporate the recommendations of the DRSCW Nutrient Implementation Plan (NIP). The NIP recommended delaying implementation of phosphorus limits until 2040 (with startup of the process in 2038). District staff expect the same language to be in its next NPDES permit and therefore did not start the chemical feed system design.

Digester covers and equipment

The FY 2025-26 budget included funds to start the design on digester improvements. This work will be included in the WWTC Phase 1 Improvements project identified in the Facility Plan, and the start of design is expected in summer 2026.

Fund Balance

The remaining balance in the Construction Fund will be moved into the General Corporate Fund at the beginning of FY 2026-27 at which time the Construction Fund will be closed.

**DOWNERS GROVE SANITARY DISTRICT
 FIVE YEAR FINANCIAL PLAN
 CONSTRUCTION FUND
 FISCAL YEARS 2026-27 TO 2030-31**

EXHIBIT 4

	FY 21-22 Actual	FY 22-23 Actual	FY 23-24 Actual	FY 24-25 Actual	FY 25-26 Budget	FY 25-26 Projected Actual	FY 26-27 Budget	FY 27-28 Projected	FY 28-29 Projected	FY 29-30 Projected	FY 30-31 Projected
REVENUES											
Sewer permit fees	\$359,857	\$205,716	\$109,422	\$219,016	\$250,000	\$473,959					
Interest	869	18,362	32,033	70,981	60,700	75,000					
Interfund transfer (from/to General Corporate Fund)				400,000	400,000	400,000	(2,954,856)				
Total Revenues	\$360,726	\$224,078	\$141,455	\$689,996	\$710,700	\$948,959	(\$2,954,856)	\$0	\$0	\$0	\$0
EXPENSES											
IEPA loan repayment	\$28,807	\$28,807	\$28,807	\$28,807	\$28,900	\$28,807					
Gas detection and alarming systems			39,995	226,169		138,700					
Digester gas safety equipment				0	370,000	66,500					
Biosolids processing/storage improvements			43,672	16,328							
Chemical feed system - phosphorus removal					122,000	0					
Digester covers and equipment					130,000	0					
Total Expenses	\$28,807	\$28,807	\$112,474	\$271,304	\$650,900	\$234,007	\$0	\$0	\$0	\$0	\$0
Excess (Deficiency) of Revenues over Expenses	\$331,919	\$195,270	\$28,980	\$418,692	\$59,800	\$714,952	(\$2,954,856)	\$0	\$0	\$0	\$0
Ending Fund Balance	\$1,596,962	\$1,792,232	\$1,821,212	\$2,239,904	\$2,299,704	\$2,954,856	\$0	\$0	\$0	\$0	\$0

IMPROVEMENT FUND

Summary

A summary of the revenues and expenses for the last five years and the next five years for the Construction Fund is provided in Exhibit 5.

The Improvement Fund was created to collect funds to be utilized for sewer system and lift station expansions and improvements. The historic source of revenue to the Improvement Fund was trunk and lateral sewer service charges, which are generated and accumulated as development activity occurs within the District's service area. The main need for this fund, which was to extend the sewer mains or to increase their capacity, no longer exists. The unsewered area plan does not currently identify any specific capacity needs to serve remaining unsewered areas in the facility planning area. I/I removal generally provides the most cost-effective way of creating system capacity where needed. This fund will therefore be consolidated into the General Corporate Fund, as described earlier herein, and the trunk and lateral sewer service charges will be used for capital improvements to the sewer system and lift stations.

The other historic use of the Improvement Fund was to finance special assessments extending sewers into unsewered areas, with funds repaid by the owners of properties benefited by the new sewers using vouchers. No special assessments are expected in the near future. Should a special assessment be established in the future, the District would decide how to manage those funds at that time.

Revenues

With the consolidation of funds described herein, a total of \$1,707,164 is expected to be transferred into the General Corporate Fund from the Improvement Fund. This is an estimated amount based on the FY 2025-26 projected actual revenue and expenses. Regardless, the total amount remaining in the fund at the end of FY 2025-26 will be at the beginning of FY 2026-27.

Expenses

Planning for unsewered areas

A contingency is included under code 11B124 in the General Corporate Fund should District staff need assistance from a consulting engineer to update the unsewered area plan.

Venard Lift Station Force Main Replacement

Final payment to the contractor for this project was made in FY 2025-26.

Wroble Lift Station Force Main Replacement

This project was completed in FY 2025-26 under budget.

Butterfield Lift Station Replacement

The preliminary (i.e., 30%) design was completed in FY 2025-26. The remaining balance in the Improvement Fund was intended to pay for this project. It will be completed under Department 715, which will be set up for lift station capital improvements, in the General Corporate Fund.

IEPA Loan Repayment

Repayments to IEPA associated with ARRA-funded collection system projects which were being repaid from this fund will be moved to the General Corporate Fund starting in FY 2026-27.

Fund Balance

The remaining balance in the Improvement Fund will be moved into the General Corporate Fund at the beginning of FY 2026-27 at which time the Improvement Fund will be closed.

The District's ability to provide advance funds for sewer extensions into unsewered areas is dependent on having an adequate fund balance. This will need to be considered when determining the future fund balance to be maintained in the General Corporate Fund.

**DOWNERS GROVE SANITARY DISTRICT
 FIVE YEAR FINANCIAL PLAN
 IMPROVEMENT FUND
 FISCAL YEARS 2026-27 TO 2030-31**

EXHIBIT 5

	FY 21-22 Actual	FY 22-23 Actual	FY 23-24 Actual	FY 24-25 Actual	FY 25-26 Budget	FY 25-26 Projected Actual	FY 26-27 Budget	FY 27-28 Projected	FY 28-29 Projected	FY 29-30 Projected	FY 30-31 Projected
REVENUES											
Trunk and lateral sewer service charges	\$130,885	\$133,200	\$21,166	\$59,664	\$100,000	\$292,551					
Interest	1,279	17,135	16,394	35,695	23,500	35,100					
Interfund transfer (from/to General Corporate Fund)	275,000	500,000	800,000	750,000	750,000	750,000	(1,707,164)				
Total Revenues	\$407,164	\$650,336	\$837,559	\$845,359	\$873,500	\$1,077,651	(\$1,707,164)	\$0	\$0	\$0	\$0
EXPENSES											
Unsewered areas											
Planning	\$119	\$0	\$0		\$500	\$0					
Lift station improvements											
Centex replacement	134,071	444,597	633,337	343,823							
Venard forcemain partial replacement		7,814	45,154	632,046		15,349					
Wroble forcemain partial replacement				58,665	565,000	396,619					
Butterfield replacement					150,000	53,600					
IEPA Loan Repayment	93,191	93,191	93,191	93,191	93,200	93,191					
Total Expenses	\$227,381	\$545,602	\$771,682	\$1,127,725	\$808,700	\$558,759	\$0	\$0	\$0	\$0	\$0
Excess (Deficiency) of Revenues over Expenses	\$179,784	\$104,734	\$65,877	(\$282,366)	\$64,800	\$518,892	(\$1,707,164)	\$0	\$0	\$0	\$0
Ending Fund Balance	\$1,300,027	\$1,404,761	\$1,470,638	\$1,188,272	\$1,253,072	\$1,707,164	\$0	\$0	\$0	\$0	\$0

PUBLIC BENEFIT FUND

Summary

The proposed budget for the Public Benefit Fund is provided in Exhibit 6.

The Public Benefit Fund was intended to pay for the portion of sewer extensions or sewer special assessments which the Board of Trustees deems to be of benefit to an area larger than the immediate service area. However, the last tax levy which added funds to the Public Benefit Fund was assessed for “public benefit under and in pursuance of any ordinance that may be hereinafter adopted by the Board of Trustees.” The Board can, therefore, approve use of these funds for any purpose that provides public benefit. This five-year plan proposes that the remaining balance in the Public Benefit Fund be used towards the purchase of a TV truck.

Revenues

No future revenue is shown as the fund will be closed after FY 2026-27.

Expenses

A portion of the \$500,000 expense to purchase a new TV truck is proposed to be funded from the remaining balance in the Public Benefit Fund. The existing TV truck was purchased in 2003. The expenses for maintaining the existing TV truck have increased in recent years, and it is very near the point where it will not be repairable. The TV truck is essential for District operations during emergency situations, specifically when a mainline is blocked. Quick response is vital to prevent property damage. Having a reliable TV truck benefits all District customers.

Fund Balance

The remaining fund balance at the end of FY 2026-27 is projected to be \$0.

The tax cap limitation prevents the District from adopting a tax levy for public benefit without decreasing the general corporate levy for sewer system repairs by an identical amount. As funding of any future public benefit expenditures may be made from the General Corporate Funds, it is not necessary to continue the Public Benefit Fund and it will be closed.

**DOWNERS GROVE SANITARY DISTRICT
 FIVE YEAR FINANCIAL PLAN
 PUBLIC BENEFIT FUND
 FISCAL YEARS 2026-27 TO 2030-31**

EXHIBIT 6

	FY 21-22 Actual	FY 22-23 Actual	FY 23-24 Actual	FY 24-25 Actual	FY 25-26 Budget	FY 25-26 Projected Actual	FY 26-27 Budget	FY 27-28 Projected	FY 28-29 Projected	FY 29-30 Projected	FY 30-31 Projected
REVENUES											
Interest	\$13	\$0	\$0	\$0	\$0	\$0	\$0				
Total Revenues	\$13	\$0	\$0	\$0	\$0	\$0	\$0				
EXPENSES											
TV truck	\$0	\$0	\$0	\$0	\$0	\$0	\$37,818				
Total Expenses	\$0	\$0	\$0	\$0	\$0	\$0	\$37,818				
Excess (Deficiency) of Revenues over Expenses	\$13	\$0	\$0	\$0	\$0	\$0	(\$37,818)				
Ending Fund Balance	\$37,818	\$37,818	\$37,818	\$37,818	\$37,818	\$37,818	\$0				

PROJECTS NOT INCLUDED IN THE PLAN

Historically, this section of the five-year plan has identified for reference only major projects which were not included in the plan but should be addressed in the future. Every project on that on-going list was evaluated as part of the recent facility planning effort. Most of the projects were incorporated into the draft Facility Plan, and a few were determined to be unnecessary. This list, therefore, has been revised to summarize the projects identified in the draft Facility Plan, including the anticipated schedule. These projects are necessary to address aging infrastructure at the District's facilities before catastrophic failures occur and to meet an imminent phosphorus limit. The District has not undertaken construction projects of this level since the late 1980s and recognizes the financial burden this could place on its customers. District staff will work with its consulting engineer to ensure that the most cost-effective approach is taken for this work. District staff are also committed to reviewing any and all potential cost saving measures, not just on these construction projects but also within its operating expenses.

WWTC Phase 1 Improvements

Components

- Influent bar screen replacement/expansion
- Anaerobic digestion equipment replacement (including digester covers)
- Dewatering equipment replacement
- Sewer services building
- Emergency generator replacement

Schedule

- Design Engineering: 2026 – 2028
- Construction: 2028 – 2031

WWTC Phase 2 Improvements

Components

- Raw sewage pump replacement
- New grit removal system
- Primary clarifiers – 3 new and 3 equipment replacements
- Secondary clarifiers – 2 new and 4 equipment replacements
- New disinfection facilities
- New filtration equipment (to be located inside existing building)
- Excess flow clarifier equipment replacement/rehabilitation
- RAS pump replacement
- Paving biosolids storage area
- Biosolids services building

Schedule

Design Engineering: 2028 – 2030

Construction: 2030 – 2035

Sewer Replacement/Rehabilitation/Point Repairs

Schedule

Design Engineering: ongoing annually 2031 - 2045

Construction: ongoing annually 2031 - 2045

Hobson Lift Station Replacement

Schedule

Design Engineering: 2031

Construction: 2032

Wroble Lift Station Replacement

Schedule

Design Engineering: 2032

Construction: 2033

WWTC Phase 3 Improvements

Components

Biological nutrient removal

Chemical feed system for nutrient removal

Drying beds wall replacement

Administration Building expansion, including parking lot

Maintenance Services Building new crane and HVAC

Schedule

Design Engineering: 2032 – 2034

Construction: 2034 – 2037

Phosphorus facilities in service: May 2038

Phosphorus permit limit effective: May 2040

1K-028 Basin I/I Improvements

Schedule

Design Engineering: 2038

Construction: 2039-2040

WWTC Phase 4 Improvements

Components

Cover drying beds

New drying bed

Schedule

Design Engineering: 2041 – 2042

Construction: 2042 – 2044

College LS Force Main Replacement

Schedule

Design Engineering: 2044

Construction: 2044